Supreme Court, U.S.
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No. 09-

IN THE

Supreme Court of the United States

THE SHIPPING CORPORATION OF INDIA, LTD.

Petitioner,

v.

JALDHI OVERSEAS PTE LTD.

Respondent.

On Petition for a Writ of Certiorari to the United States Court of Appeals for the Second Circuit

PETITION FOR A WRIT OF CERTIORARI

JEREMY J O HARWOOD
BLANK ROME LLP
405 Lexington Avenue
New York, NY 10174
(212) 885-5000

Counsel for Petitioner
The Shipping Corporation of India, Ltd

QUESTIONS PRESENTED

1. Whether attachments under Rule B of the Supplemental Rules for Admiralty or Maritime Claims and Asset Forfeiture Actions of the Federal Rules of Civil Procedure of electronic funds transfers ("EFTs") are precluded by New York State law, specifically §§ 4-A-502(4) & -503 of the New York Uniform Commercial Code?

2. Whether in order to maintain uniform rules relating to maritime matters, which was the fundamental purpose of certain provisions in the Constitution, conflicting provisions of State law that work material prejudice to the attachment remedy are invalid to that extent?

3. Whether no State, through its enactment of the Uniform Commercial Code, can purport to restrict or define "intangible" property subject to maritime attachment?

PARTIES TO THE PROCEEDING

Pursuant to Rule 14.1(b), the parties below are listed in the caption.

In addition, The Clearing House Association L.L.C. filed a motion to appear and submit a brief, as *amicus curiae*, which was granted at the time of the decision under review.

CORPORATE DISCLOSURE STATEMENT

Pursuant to Rule 29.6, petitioner states as follows:

It is majority owned by the government of India with shares listed on the Bombay Stock Exchange Ltd., Mumbai; The National Stock Exchange of India Ltd., Mumbai; The Calcutta Stock Exchange Associated Ltd., Kolkata; The Delhi Stock Exchange Association, Ltd., New Delhi; and Madras Stock Exchange Ltd., Chennai, India.

TABLE OF CONTENTS

Page

QUESTIONS PRESENTED i

PARTIES TO THE PROCEEDING ii

CORPORATE DISCLOSURE STATEMENT iii

TABLE OF AUTHORITIES v

OPINIONS BELOW 1

STATEMENT OF JURISDICTION 1

CONSTITUTIONAL PROVISIONS, TREATIES AND STATUTORY PROVISIONS INVOLVED 1

STATEMENT OF THE CASE 6

A. Background: Rule B And The Attachability Of "Intangible" Property 6

B. The *Winter Storm* Rule 10

C. The Decisions Below 12

REASONS FOR GRANTING THE PETITION 16

THE SECOND CIRCUIT IMPERMISSIBLY APPLIED STATE LAW TO WORK MATERIAL PREJUDICE TO THE ANCIENT MARITIME REMEDY OF ATTACHMENT 19

JALDHI DESTROYS UNIFORMITY 25

CONCLUSION 28

TABLE OF AUTHORITIES

Page

CASES

American Dredging Co. v. Miller,
510 U.S. 443 (1994) 22

Amoco Overseas Oil Co. v. Compagnie Nationale Algerienne De Navigation,
605 F.2d 648 (2d Cir. 1979) 6

Aqua Stoli Shipping Ltd. v. Gardner Smith Pty Ltd.,
460 F.3d 434 (2d Cir. 2006) 11, 14

Atkins v. The Disintegrating Co.,
85 U.S. (18 Wall.) 272 (1874) 6

Aurora Maritime Co. v. Abdullah Mohamed Falem & Co.,
85 F.3d 44 (2d Cir. 1996) 25

Bank of New York v. Nickel,
14 A.D. 3d 140, 789 N.Y.S.2d 95 (1st Dep't 2004) 10

Chelentis v. Luckenbach S.S. Co.,
247 U.S. 372 (1918) 21

Cia. Sudamericana de Vapores S.A. v. Sinochem Tianjin Co.,
2007 WL 1002265 (S.D.N.Y. Apr. 4, 2007) 13

TABLE OF AUTHORITIES
(continued)

Page

Citizen's Bank of Md. v. Strumpf,
516 U.S. 16 (1995) 9

Consub Delaware LLC v. Schahin Engenharia Ltda.,
543 F.3d 104 (2d Cir. 2008) ..... passim

Edmonds v. Compagnie Generale Transatlantique,
443 U.S. 256 (1979) 18

Exxon Shipping Co. v. Baker,
554 U.S. ___, 128 S. Ct. 2605, 171 L. Ed. 2d 570 (2008) 18, 19, 23, 24

Garrett v. Moore-McCormack Co.,
317 U.S. 239 (1942) 22

Hanna v. Plumer,
380 U.S. 460 (1965) 27

In re Louisville Underwriters,
134 U.S. 488 (1890) 6

Knickerbocker Ice Co. v. Stewart,
253 U.S. 149 (1920) 21, 22

Kossick v. United Fruit Co.,
365 U.S. 731 (1961) 22

Manro v. Almeida,
23 U.S. (10 Wheat.) 473 (1825) 6, 15

TABLE OF AUTHORITIES
(continued)

Page

N. Am. Phillips Corp. v. Emery Air Freight Corp.,
579 F.2d 229 (2d Cir. 1978) 26

Nat'l Garment Co. v. N.Y., Chi. & St. Louis R.R. Co.,
173 F.2d 32 (8th Cir. 1949) 26

Norfolk Southern Ry. v. James N. Kirby, Pty Ltd.,
543 U.S. 14 (2004) 22

Panama R.R. Co. v. Johnson,
264 U.S. 375 (1924) 22

Rio Grand Motor Way, Inc. v. Resort Graphics, Inc.,
740 P.2d 517 (Colo. 1987) 26

Romero v. Int'l Terminal Operating Co.,
358 U.S. 354 (1959) 19

Seamar Shipping Corp. v. Kremikovtzi Trade Ltd.,
461 F. Supp. 2d 222 (S.D.N.Y. 2006) 1, 13

Southern Pacific Co. v. Jensen,
244 U.S. 205 (1917) 19, 20, 21, 24

Starmakers Pub. Corp. v. Acme Fast Freight, Inc.,
615 F. Supp. 787 (S.D.N.Y. 1985) 26

TABLE OF AUTHORITIES
(continued)

Page

Swift & Co. Packers v. Compania Colombiana Del Caribe,
339 U.S. 684 (1950) 6

The Shipping Corporation of India Ltd. v. Jaldhi Overseas Pte, Ltd.,
585 F.3d 58 (2d Cir. 2009) ..... passim

U.S. Express Lines, Ltd. v. Higgins,
281 F.3d 383 (3d Cir. 2002) 24

Union Fish Co. v. Erickson,
248 U.S. 308 (1919) 21

United States v. All Assets,
571 F. Supp. 2d 1 (D.D.C. 2008) 9

United States v. Butterword-Judson Corp.,
267 U.S. 387 (1925) 9

United States v. Daccarett,
6 F 3d. 37 (2d Cir. 1993) 8, 9

United States v. Reliable Transfer Co.,
421 U.S. 397 (1975) 28

Walker v. Armco Steel Corp.,
446 U.S. 740 (1980) 18

Winter Storm Shipping, Ltd. v. TPI,
310 F.3d 263 (2d Cir. 2002) ..... passim

TABLE OF AUTHORITIES
(continued)

Page

Yamaha Motor Corp. v. Calhoun,
516 U.S. 199 (1996) 22

Yayasan Sabah Dua Shipping SDN BHD v. Scandinavian Liquid Carriers Ltd.,
335 F. Supp. 441 (S.D.N.Y. 2004) 7, 8

CONSTITUTIONAL PROVISIONS

U.S. Const. art. I, § 8, cl. 3 ..... 1, 21

U.S. Const. art. III, § 1: 2

U.S. Const. art. III, § 2: 2, 18, 21

U.S. Const. art. VI 2, 18, 22

STATUTES

9 U.S.C. § 8 12

28 U.S.C. § 881(b) 9

28 U.S.C. § 1254(1) 1

28 U.S.C. § 1333 12

Foreign Sovereign Immunity Act, 28 U.S.C. §§ 1602-1611 14

Rules Enabling Act of 1934 26

Federal Rules of Civil Procedure, Rule 14 12

TABLE OF AUTHORITIES
(continued)

Page

Federal Rules of Civil Procedure, Supplemental Rules for Admiralty or Maritime Claims and Asset Forfeiture Actions, Rule B ..... passim

Federal Rules of Civil Procedure, Supplemental Rules for Admiralty or Maritime Claims and Asset Forfeiture Actions, Rule C 8, 9

N.Y.U.C.C. Article 4-A 25, 26, 27

N.Y. U.C.C. § 4-A-502 cmt. 4 13

N.Y.U.C.C. § 4-A-502(4) 5

N.Y.U.C.C. § 4-A-503 ..... 5, 27

N.Y.U.C.C. § 4-A-503 27

OTHER AUTHORITIES

Thomas C. Baxter, Jr. & Raj Bhala, *The Interrelationship of Article 4-A with Other Law*, 45 Bus. Law. 1485 (1990) 26

Albert H. Conrad, Jr. & Richard P. Kessler, Jr., *Proposed Revisions to the Georgia Uniform Commercial Code: A Status Report*, 43 Mercer L. Rev. 887 (1992) 25

Lawrence W. Newman & David Zoskowsky, *Is There Finally a Backlash Against Rule B Attachments?*, 241 N.Y.L.J. 3 (2009) 11

TABLE OF AUTHORITIES
(continued)

Page

Norman Silber, *Why the U.C.C. Should Not Subordinate Itself to Federal Authority: Imperfect Uniformity, Improper Delegation and Revised Section 3-102(c)*, 55 U. Pitt. L. Rev. 442 (1994) 25

Joseph H. Sommer, *Where is the Economic Analysis of Payment Law?*, 83 Chi.-Kent L. Rev. 751, 754 (2008) 10

Michael F. Sturley, *Uniformity in the Law Governing the Carriage of Goods by Sea*, 26 J. Mar. L. & Comm. 553 (1995) 25

OPINIONS BELOW

The opinion of the United States Court of Appeals for the Second Circuit is reported at *The Shipping Corporation of India Ltd. v. Jaldhi Overseas Pte, Ltd.*, 585 F.3d 58 (2d Cir. 2009) and is reprinted in the Appendix to the Petition ("Pet. App.") at A. The opinion of the United States District Court for the Southern District of New York ("District Court") is an unpublished decision that is available at 2008 U.S. Dist. LEXIS 49209 (S.D.N.Y. Jun. 27, 2008) and 2008 WL 2596229 (S.D.N.Y. Jun. 27, 2008) and reprinted at Pet. App. B ("Vacatur Order"). The Vacatur Order was based entirely on the District Court's prior opinion in *Seamar Shipping Corp. v. Kremikovtzi Trade Ltd.*, 461 F. Supp. 2d 222 (S.D.N.Y. 2006), which is reprinted at Pet. App. C.

STATEMENT OF JURISDICTION

The judgment of the United States Court of Appeals for the Second Circuit (the "Court of Appeals" or "Second Circuit") was entered on October 16, 2009. The jurisdiction of this Court is invoked under 28 U.S.C. § 1254(1).

CONSTITUTIONAL PROVISIONS, TREATIES AND STATUTORY PROVISIONS INVOLVED

Constitutional Provisions:

U.S. Const. art. I, § 8, cl. 3:

> Section 8. The Congress shall have Power . . .

To regulate Commerce with foreign Nations, and among the several States, and with the Indian Tribes.

* * *

U.S. Const. art. III, § 1:

Section 1. The judicial Power of the United States, shall be vested in one supreme Court, and in such inferior Courts as the Congress may ordain and establish.

* * *

U.S. Const. art. III, § 2:

Section 2. The judicial Power shall extend to all Cases in Law and Equity . . . to all Cases of admiralty or maritime Jurisdiction. . . .

* * *

U.S. Const. art. VI, cl. 2:

This Constitution, and the Laws of the United States which shall be made in Pursuance thereof . . . shall be the supreme Law of the Land, and the Judges in every State shall be bound thereby, any thing in the Constitution or Laws of any State to the Contrary notwithstanding.

STATUTES:

Rule B(1) of the Supplemental Rules for Admiralty or Maritime Claims and Asset Forfeiture Actions of the Federal Rules of Civil Procedure ("Rule B" and "Admiralty Rules," respectively), Pet. App. D:

> (1) When Available; Complaint, Affidavit, Judicial Authorization, and Process. In an in personam action:
>
> > (a) If a defendant is not found within the district when a verified complaint praying for attachment and the affidavit required by Rule B(1)(b) are filed, a verified complaint may contain a prayer for process to attach the defendant's tangible or intangible personal property--up to the amount sued for--in the hands of garnishees named in the process.
> >
> > (b) The plaintiff or the plaintiff's attorney must sign and file with the complaint an affidavit stating that, to the affiant's knowledge, or on information and belief, the defendant cannot be found within the district. The court must review the complaint and affidavit and, if the conditions of this Rule B appear to exist, enter an order so stating and authorizing process of attachment and garnishment. The clerk may issue supplemental process

enforcing the court's order upon application without further court order.

(c) If the plaintiff or the plaintiff's attorney certifies that exigent circumstances make court review impracticable, the clerk must issue the summons and process of attachment and garnishment. The plaintiff has the burden in any post-attachment hearing under Rule E(4)(f) to show that exigent circumstances existed.

(d) (i) If the property is a vessel or tangible property on board a vessel, the summons, process, and any supplemental process must be delivered to the marshal for service.

(ii) If the property is other tangible or intangible property, the summons, process, and any supplemental process must be delivered to a person or organization authorized to serve it, who may be (A) a marshal; (B) someone under contract with the United States; (C) someone specially appointed by the court for that purpose; or, (D) in an action brought by the United States, any officer or employee of the United States.

(e) The plaintiff may invoke state-law remedies under Rule 64 for seizure

> of person or property for the purpose of securing satisfaction of the judgment.

Sections 4-A-502(4) and 4-A-503 of the New York Uniform Commercial Code ("N.Y.U.C.C."), Pet. App. D:

> Creditor process with respect to a payment by the originator to the beneficiary pursuant to a funds transfer may be served only on the beneficiary's bank with respect to the debt owed by that bank to the beneficiary. Any other bank served with the creditor process is not obliged to act with respect to the process.
>
> [and]
>
> For proper cause and in compliance with applicable law, a court may restrain (i) a person from issuing a payment order to initiate a funds transfer, (ii) an originator's bank from executing the payment order of the originator, or (iii) the beneficiary's bank from releasing funds to the beneficiary or the beneficiary from withdrawing the funds. A court may not otherwise restrain a person from issuing a payment order, paying or receiving payment of a payment order, or otherwise acting with respect to a funds transfer.

STATEMENT OF THE CASE

A. Background: Rule B And The Attachability Of "Intangible" Property

The importance of maritime attachment and its vital historical purposes have long been recognized by this Court. *See Manro v. Almeida*, 23 U.S. (10 Wheat.) 473, 490 (1825); *see also Swift & Co. Packers v. Compania Colombiana Del Caribe*, 339 U.S. 684, 693, 698 (1950); *In re Louisville Underwriters*, 134 U.S. 488, 490 (1890); *Atkins v. The Disintegrating Co.*, 85 U.S. (18 Wall.) 272 (1874).

In *Amoco Overseas Oil Co. v. Compagnie Nationale Algerienne De Navigation*, 605 F.2d 648, 655 (2d Cir. 1979), the Second Circuit stated:

> Because the perpetrators of maritime injury are likely to be peripatetic, *Ex Parte Louisville Underwriters*, 134 U.S. 488, 493, 10 S. Ct. 587, 33 L. Ed. 991 (1890), and since the constitutional power of the federal courts is separately derived in admiralty, U.S. Constitution Art. III § 2, suits under admiralty jurisdiction involve separate policies to some extent. This tradition suggests not only that jurisdiction by attachment of property should be accorded special deference in the admiralty context, but also that maritime actors must reasonably expect to be sued where their property may be found.

Id. (emphasis added).

Rule B(1)(a) permits "a prayer for process to attach the defendant's tangible or intangible property," where the conditions for that remedy exist. The quandary confronting U.S. Courts in the modern era, as well as the standard by which the Courts should fashion relief under Rule B, was aptly described by the District Court in *Yayasan Sabah Dua Shipping SDN BHD v. Scandinavian Liquid Carriers Ltd.*, 335 F. Supp. 441, 449 (S.D.N.Y. 2004):

> In this wired age, the location of an intangible, especially a bank account, is a metaphysical question. By and large, bank deposits exist as electronic impulses embedded in silicone chips. In a sense, therefore, bank funds are both everywhere and nowhere. But the problem is not a new one. Before the advent of electronic banking, courts grappled with the dilemma of pinpointing the location of intangible assets. It is a dilemma that calls for a practical judgment. As Judge Cardozo so eloquently put it in *Severnoe Securities v. London & Lancashire Inc.* [255 N.Y. 120, 123-24, 174 N.E. 299, 300 (1931)]:
>
> "The situs of intangibles is in truth a legal fiction, there are times when justice and convenience requires that a legal situs be ascribed to them . . . [citations omitted] . . . At the root of the selection is generally a common sense appraisal of the requirements of justice

> and convenience of particular conditions."

Id. (emphasis added).

The Second Circuit's decision in *United States v. Daccarett*, 6 F 3d. 37 (2d Cir. 1993), left no doubt that an EFT is an attachable *res*. *Daccarett* was an *in rem* forfeiture case, initiated under Rule C of the Admiralty Rules. There was, however, no occasion for the court there to consider who owned the funds because it involved an *in rem* proceeding. *Daccarett* did, however, helpfully clarify the juridical nature of an EFT:

> The claimants' conception of the intermediary banks as messengers who never hold the goods, but only pass the word along, is inaccurate. On receipt of the EFTs from the originating banks, the intermediary banks possess the funds, in the form of bank credits, for some period of time before transferring them on to the destination banks. While claimants would have us believe that modern technology moved the funds from the originating banks through the intermediary bank to their ultimate destination without stopping, that was not the case. With each EFT at least two separate transactions occurred: first, funds moved from the originating bank to the intermediary bank; then the intermediary bank was to transfer the funds to the destination bank, a correspondent bank in

> Colombia. While the two transactions can occur almost instantaneously, sometimes they are separated by several days. Each of the amounts at issue was seized at the intermediary bank after the first transaction had concluded and before the second had begun.

Id. at 54 (emphasis added).

Accordingly, "an EFT while it takes the form of a bank credit at an intermediary bank, is clearly a seizable *res* under the forfeiture statutes." *Id.* at 55. As *Winter Storm Shipping, Ltd. v. TPI*, 310 F.3d 263, 277 n. 11 (2d Cir. 2002) noted in relying on *Daccarett*, although the reference to the Admiralty Rules was subsequently deleted from 28 U.S.C. § 881(b) the "statutory restructuring does not alter the substantive reality that admiralty practice as expressed by the Admiralty Rules is incorporated into the drug civil forfeiture statute." *See also United States v. All Assets*, 571 F. Supp. 2d 1, 15-17 (D.D.C. 2008) (discussing use and role of Admiralty Rules in asset forfeiture actions). *Daccarett* has not been overturned and stands for a clear proposition, under Admiralty Rule C, of the attachability of an EFT "after the first transaction ha[s] concluded." An EFT's nature as a credit (necessarily held for someone's account) is therefore comparable to the nature of a bank account, which does not contain the depositor's cash but merely represents the bank's promise to pay the depositor, *i.e.* a credit. *Citizen's Bank of Md. v. Strumpf*, 516 U.S. 16 (1995); *United*

States v. Butterword-Judson Corp., 267 U.S. 387 (1925).[1]

B. The *Winter Storm* Rule

The District Court's Vacatur Order was directly contrary to the controlling law in the Second Circuit, at that time, that permitted maritime attachment of EFTs, whether "to or from" a Rule B defendant. *Winter Storm Shipping, Ltd. v. TPI*, 310 F. 3d 263, 278-79 (2d Cir. 2002) (the "*Winter Storm* Rule"). The *Winter Storm* Rule was premised on the language of "Rule B itself, which provides that a maritime plaintiff may 'attach the defendant's tangible or intangible personal property'". *Id.* at 276 (quoting Rule B). *Winter Storm* held that "[b]ecause that rule is derived from federal law, there is no occasion to look for guidance in state law," and, in any event, "this provision of the [New York] U.C.C. cannot abrogate Winter Storm's right to a maritime attachment." *Id.* at 278 (emphasis added). *See also Bank of New York v. Nickel*, 14 A.D. 3d 140, 146-47, 789 N.Y.S.2d 95, 100 (1st Dep't 2004) ("While

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[1] *See also* Joseph H. Sommer, *Where is the Economic Analysis of Payment Law?*, 83 Chi.-Kent L. Rev. 751, 754 (2008) ("Privity is potent in payment law, because most payment systems are built on contract. Payment systems rely on bank money; bank money relies on bank deposits; bank deposits are debt obligations; debt is contract. Payment transactions are built from these contractual units. A single account-based payment involves the two end parties, their banks, maybe some intermediaries, and perhaps some communications firms. Privity orders this complexity into simple pairwise relationships' between account holders and their banks, between banks, or between senders and their communications providers. U.C.C. Articles 4A and 8 are dominated by privity; it is very difficult to bring a claim outside the privity chain.").

promulgating its regulations, and defining interests in property, OFAC [Office of Foreign Assets Control] did not apply the UCC and was not limited by concepts of title under state law."). We submit that *Winter Storm* was correctly decided and should be reinstated by this Court.

The *amicus* briefs of The Clearing House Association L.L.C. ("Clearing House Association") and the Federal Reserve Bank of New York urging application of provisions of and commentary to the N.Y.U.C.C. to "abrogate" Rule B were rejected in *Winter Storm*.

In *Aqua Stoli Shipping Ltd. v. Gardner Smith Pty Ltd.*, 460 F.3d 434 (2d Cir. 2006) and *Consub Delaware LLC v. Schahin Engenharia Ltda.*, 543 F.3d 104 (2d Cir. 2008) the Second Circuit had two further opportunities to consider the Clearing House Association's arguments that the *Winter Storm* Rule had caused its members substantial administrative burdens and "could, if left uncorrected, discourage dollar-denominated transactions and damage New York's standing as an international financial center," Pet. App. 7a.[2] On both occasions the Second Circuit again refused to pre-empt Rule B by application of the N.Y.U.C.C. or accept that its application to EFTs had any of the dire and "significant" "unforeseen consequences" raised by the *amicus*.

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[2] Citing, *e.g.*, Lawrence W. Newman & David Zoskowsky, *Is There Finally a Backlash Against Rule B Attachments?*, Permanent Editorial Bd for the Uniform Commercial Code, PE Commentary 6, 241 N Y L J 3 (2009)

Indeed, only a year earlier, in *Consub Delaware*, the court had stated:

> There has been no decision by an en banc panel overruling *Winter Storm*. Moreover, there is no justification for departing from the principle of *stare decisis* here where [defendant] has not shown that *Winter Storm* is unworkable, and where admiralty jurisdiction is the subject of congressional legislation and Congress remains free to alter the *Winter Storm* rule. In any event, *Winter Storm* was correctly decided.

Consub Del., 543 F.3d at 109 (emphasis added).

Those three Second Circuit decisions followed a long line of authority from this Court rejecting application of State law to affect maritime issues, as discussed below.

C. The Decisions Below

The Shipping Corporation of India ("SCI") filed its Rule B action against Jaldhi Overseas Pte Ltd. ("Jaldhi") in the District Court to obtain security for its claims in London arbitration arising from a breach of charter party. SCI asserted, and states for the purposes of Rule 14(g)(ii), the District Court's admiralty or maritime jurisdiction under 28 U.S.C. § 1333, as well as subject matter jurisdiction under 9 U.S.C. § 8. SCI subsequently attached EFTs in the sum of $4,873,404.90, of which $4,590,678.60 were transmitted by third parties to Jaldhi, as

"beneficiary" (the "Beneficiary EFTs"). The balance were "originator" EFTs. Pet. App. 14a.

Jaldhi moved under Supplemental Rule E of the Admiralty Rules solely to vacate the Beneficiary EFTs. The District Court granted Jaldhi's motion based on its prior decision in *Seamar Shipping Corp. v. Kremikovtzi Trade Ltd.*, 461 F. Supp. 2d 222 (S.D.N.Y. 2006), *see* Pet. App. 33a, which vacated attachment of EFTs of which the defendant was a beneficiary. All other District Court judges in the Second Circuit that had considered the issue had followed the *Winter Storm* Rule.[3]

In *Seamar* the District Court had relied, *inter alia*, on the "absence of a federal rule governing whether an EFT is the property of an intended beneficiary while in transit" so as to apply N.Y. U.C.C. § 4-A-502 *cmt. 4.* Pet. App. 44a. Pursuant to such State law, the *Seamar* court ruled that a Rule B defendant has "no property interest" in a beneficiary EFT as required by Rule B(1)(a). Pet. App. 44a. The Vacatur Order adopted that reasoning. Pet. App. 33a ("EFTs directed by third parties to a defendant do not become the defendant's property until the transfer is completed" (citing *Seamar*)).

The District Court, recognized that the precise issue was *sub judice* because of the pending appeal in *Consub Delaware* and stayed the Vacatur Order for

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[3] *See Cia. Sudamericana de Vapores S.A. v Sinochem Tianjin Co*, 2007 WL 1002265, *3 (S D N Y. Apr. 4, 2007) ("the parties agree that every decision in this District except *Seamar Shipping* holds that defendants who are beneficiaries of an EFT in the hands of intermediary banks have a sufficient property interest for attachment under Rule B(1)(a)")

ninety days pending a decision in that appeal. That stay was further extended by a temporary stay order of the Court of Appeals.

On appeal neither party questioned the *Winter Storm* Rule. Jaldhi only questioned whether the rule, as interpreted by *Aqua Stoli*, 460 F.3d at 435, extended to EFTs from third parties directed to the Rule B defendant, as beneficiary.[4] Pet. App. 3a-4a ("Specifically, the appeal raises the issue of whether EFTs of which defendants are the beneficiary are attachable property . . .").

Nonetheless, the Court of Appeals considered that it was "now presented with the question of whether the rule in *Winter Storm* should be reconsidered and, upon reconsideration, overruled." Pet. App. 4a. Neither party had raised or briefed that issue. The Clearing House Association, which had raised the issue as *amicus* in *Aqua Stoli* and in *Consub Delaware*, had filed a tardy motion in February 2009 (briefing was completed in December 2008) seeking leave to file an *amicus* brief. That motion had not been granted at the time of oral argument in May 2009. The motion was not granted until the date of the decision under review, by order of even date deeming its brief filed.

The Court of Appeals noted that the *Winter Storm* Rule had "produced a body of critical commentary," and that "some have even suggested that *Winter Storm* has threatened the usefulness of

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[4] Jaldhi also cross-appealed the District Court's denial of counter-security based on the Foreign Sovereign Immunity Act, 28 U.S.C. §§ 1602-1611.

the dollar in international transactions" and "New York's standing as a center of international banking and finance." Pet. App. 4a-6a (citations and quotations omitted). Recognizing that "it would ordinarily be neither appropriate nor possible for us to reverse an existing Circuit precedent," Pet. App. 18a-19a, the court stated that it had employed what it referred to "as a mini-en banc" process of circulating its opinion "to all active members of this Court prior to filing" without objection, Pet. App. 19a n.9.

Contrary to Judge Cardozo's comments on the "situs of intangibles", *supra*, and this Court's lessons on the importance of maritime attachment, *see, e.g., Manro*, 23 U.S. at 487, *supra* at 6, the Second Circuit stated that it was "unaware of any historical rationale that justifies the extension of federal maritime common law to support the Rule B practices that have taken place under the rule of *Winter Storm*", *i.e.*, to "this wired age." Pet. App. 25a. It then considered that "[w]here there is no federal maritime law to guide our decision, we generally look to state law to determine property rights." Pet. App. 26a (citations omitted). That resort led to a pre-ordained result, as *amicus* had been urging.

The Second Circuit reasoned that reversal of *Winter Storm et al.* was appropriate because "New York State does not permit attachment of EFTs that are in the possession of an intermediary bank" and "the New York Uniform Commercial Code states that *a beneficiary has no property interest* in an EFT." Pet. App. 28a (emphasis added). The court concluded:

> Because EFTs in the temporary possession of an intermediary bank are not *property* of either the originator or the beneficiary under New York law, they cannot be subject to attachment under Rule B. . . . If the EFTs are not the *property* of either the originator or the beneficiary, then they cannot be "defendant's . . . *property*" and therefore are not subject to Rule B attachment.

Pet. App. 28a-29a (emphasis added) (second omission in source).

Accordingly, *Jaldhi* overruled *Winter Storm* and clarified that by so doing "we also abrogate any decision insofar as it has relied on *Winter Storm*, specifically [*Consub Delaware*]." Pet. App. 4a n.3.

The remanded issue of whether "there are other grounds for not vacating" the EFTs originated by Jaldhi was summarily dealt with, prior to briefing, by the District Court's further order vacating those attachments.

REASONS FOR GRANTING THE PETITION

The Second Circuit recognized that its decision in *Jaldhi* "[o]verturning *Winter Storm* will dramatically affect the law of maritime attachments in our Circuit." Pet. App. 8a. The import of the decision goes well beyond that and the Second Circuit. As discussed below, and in *Winter Storm*, 310 F.3d at 267-268:

> As early as 1825, the Supreme Court was able to say of the right of attachment in *in personam* admiralty cases that "this Court has entertained such suits too often, without hesitation, to permit the right now to be questioned." *Manro v. Almeida*, 23 U.S. (10 Wheat.) 473, 486, 6 L. Ed. 369 (1825). "Maritime attachment is a feature of admiralty jurisprudence that antedates both the congressional grant of admiralty jurisdiction to the federal district courts and the promulgation of the first Supreme Court Admiralty Rules in 1844." *Aurora Maritime Co. v. Abdullah Mohamed Falem & Co.*, 85 F.3d 44, 47 (2d Cir. 1996). Admiralty Rule B, quoted in part *supra*, contains the current provisions governing maritime attachment. "Rule B is simply an extension of this ancient practice." *Aurora*, 85 F.3d at 47-48.

That right was explicitly "questioned" and materially prejudiced by the decision below. In failing to acknowledge the reality of modern maritime commerce, which relies on the use of dollar EFTs for transacting payments as much as the internet for communications, and by improperly resorting to State law based on "critical commentary" of the rules' "unfavorable" consequences, Pet. App. 4a-8a, *Jaldhi* has undermined the ancient maritime remedy of attachment and has effectively limited its reach. The decision must be reviewed because it is an unconstitutional and destructive of uniformity.

The body of federal precedent that has developed over centuries to determine the type of property and kind of interest, both "tangible and intangible", as provided for and protected by Rule B, does not require "default" reference to State law. To the contrary, such resort to State law to determine the scope of this ancient remedy is an impermissible derogation of the Constitutional protection of admiralty matters under the Admiralty Clause, U.S. Const. art. III, § 2, as well as the Supremacy Clause, U.S. Const. art. VI. It is also contrary to the requirement that the "Federal Rules should be given their plain meaning," *Walker v. Armco Steel Corp.*, 446 U.S. 740, 750 (1980), and "intangible property" an interpretation consistent with the expansive intention of these words, *see Winter Storm*, 310 F.3d at 276 ("It is difficult to imagine words more broadly inclusive...").

The Clearing House Association, which operates the Clearing House Interbank Payments System ("CHIPS") is based in New York and its member banks process over 95% of cross-border U.S. dollar transactions.[5] Accordingly, as a practical matter, the attachment of EFTs as "intangible property" under Rule B is a uniquely Second Circuit issue and remedy. There is not now and likely never will be a conflict between the Circuit courts as to the attachability of EFTs under Rule B for that reason. The Court, nevertheless, must review the constitutionality of *Jaldhi* under the Constitutional principles and precedent[6] cited in *Exxon Shipping*

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[5] *See* www.chips.org/home.php.

[6] *Citing* U.S Const. art. III § 2, cl. 1; *see, e.g., Edmonds v Compagnie Generale Transatlantique*, 443 U.S 256, 259 (1979)

Co. v. Baker, 554 U.S. ___, 128 S. Ct. 2605, 2620, 171 L. Ed. 2d 570, 584 (2008) where the Court stated:

> . . . we are acting here in the position of a common law court of last review, faced with the perceived defect in a common law remedy.

128 S. Ct. at 2629, 171 L. Ed. 2d at 594.

THE SECOND CIRCUIT IMPERMISSIBLY APPLIED STATE LAW TO WORK MATERIAL PREJUDICE TO THE ANCIENT MARITIME REMEDY OF ATTACHMENT

In *Southern Pacific Co. v. Jensen*, 244 U.S. 205, 216 (1917), the Court stated, after examining Mr. Justice Bradley's ruling for the Court in *The Lottawanna*, 88 U.S. 558 (1875):

> In view of these constitutional provisions [U.S. Const. art. III, § 2 and art. I, § 8] and the federal act it would be difficult, if not impossible, to define with exactness just how far the general maritime law may be changed, modified, or affected by state legislation. That this may be done to some extent cannot be denied. . . . And plainly, we think, no such legislation is valid if it contravenes the essential purpose expressed by act of Congress or

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("Admiralty law is judge-made law to a great extent"); *Romero v. Int'l Terminal Operating Co.*, 358 U.S. 354, 360-361 (1959) (constitutional grant "empowered the federal courts . to consider the development of [maritime] law").

> works material prejudice to the characteristic features of the general maritime law or interferes with the proper harmony and uniformity of that law in its international and interstate relations. This limitation, at the least, is essential to the effective operation of the fundamental purpose for which such law was incorporated into our national laws by the Constitution itself. These purposes are forcefully indicated in the foregoing quotations from *The Lottawanna*.

Id. (emphasis added).

The "quotations" referred to from *The Lottawanna*, 88 U.S. at 574-575, were:

> That we have a maritime law of our own, operative throughout the United States, cannot be doubted. The general system of maritime law which was familiar to the lawyers and statesmen of the country when the Constitution was adopted, was most certainly intended and referred to when it was declared in that instrument that the judicial power of the United States shall extend "to all cases of admiralty and maritime jurisdiction." . . .
>
> One thing, however, is unquestionable; the Constitution must have referred to a system of law coextensive with, and operating uniformly in, the whole

> country. It certainly could not have been the intention to place the rules and limits of maritime law under the disposal and regulation of the several States, as that would have defeated the uniformity and consistency at which the Constitution aimed on all subjects of a commercial character affecting the intercourse of the States with each other or with foreign states.

Id. (emphasis added).

The Constitution commands that maritime matters be governed by federal law, not that of the "several States." U.S. Const. art. III, § 2; U.S. Const. art. I, § 8, cl. 3.

Knickerbocker Ice Co. v. Stewart, 253 U.S. 149, 155 (1920) addressed an award to the widow of a drowned bargeman under the Workman's Compensation Law of New York. The Court reviewed its earlier decisions in, *inter alia, Southern Pacific Co.*, 244 U.S. at 217-18 (invalidating New York's Workmen's Compensation Act as unconstitutional); *Chelentis v. Luckenbach S.S. Co.*, 247 U.S. 372, 382 (1918) (declining to permit a seaman to apply state law providing for greater damages in his personal injury action against his employer); *Union Fish Co. v. Erickson*, 248 U.S. 308, 314 (1919) (declining to apply California statute to invalidate maritime contract) and concluded:

> Since the beginning, federal courts have recognized and applied rules and principles of maritime law as something

> distinct from laws of the several states – not derived from or dependent on their will. The foundation of the right to do this, the purpose for which it was granted, and the nature of the system so administered were distinctly pointed out long ago.

253 U.S. at 160-161; *see also Kossick v. United Fruit Co.*, 365 U.S. 731, 741-42 (1961) (refusing to apply New York's Statute of Frauds to seaman's breach of contract claim since Supremacy Clause, U.S. Const art. VI, carries with it the implication that wherever a maritime interest is involved, that interest displaces a local interest no matter how significant); *Panama R.R. Co. v. Johnson*, 264 U.S. 375, 386 (1924) (purpose of the "framers of the Constitution" was "to place the entire subject – its substantive as well as its procedural features – under national control because of its intimate relation to navigation and to interstate and foreign commerce"). *See generally Yamaha Motor Corp. v. Calhoun*, 516 U.S. 199, 210 (1996) (observing that "in several contexts, we have recognized that vindication of maritime policies demanded uniform adherence to a federal rule of decision, with no leeway for variation or supplementation by state law"); *Garrett v. Moore-McCormack Co.*, 317 U.S. 239, 244 n.10 (1942) (noting that "[i]n many other cases this Court has declared the necessary dominance of admiralty principles in actions in vindication of rights arising from admiralty law") (both collecting cases).

This principle was re-affirmed by this Court in *American Dredging Co. v. Miller*, 510 U.S. 443, 451 (1994), and again recently in *Norfolk Southern Ry. v.*

James N. Kirby, Pty Ltd., 543 U.S. 14, 28 (2004). In *Exxon Shipping Co. v. Baker*, 554 U.S. ___, 128 S. Ct. 2605, 2630 n.21, 171 L. Ed.2d 570, 595 n.21 (2008) the Court stated that "modern-day maritime cases" "support judicial action to modify a common law landscape largely of our own making" and added:

> The character of maritime law as a mixture of statutes and judicial standards, "an amalgam of traditional common-law rules, modifications of those rules, and newly created rules," *East River S.S. Corp. v. Transamerica Delaval Inc.*, 476 U.S. 858, 865, 106 S. Ct. 2295, 90 L. Ed 2d 865 (1986), accounts for the large part we have taken in working out the governing maritime tort principles.
>
> * * *
>
> And for the very reason that our exercise of maritime jurisdiction has reached to creating new causes of action on more than one occasion, it follows that we have a free hand in dealing with an issue that is "entirely a remedial matter."
>
> * * *
>
> ". . . But the Judiciary has traditionally taken the lead in formulating flexible and fair remedies in the law maritime, and Congress has largely left to this Court the responsibility for fashioning

> the controlling rules of admiralty law" [quoting *United States v. Reliable Transfer Co.*, 421 U.S. 397, 409 (1975)].
>
> * * *
>
> Where there is a need for a new remedial maritime rule, past precedent argues for our setting a judicially derived standard, subject of course to congressional revision.

Id. (citations and internal quotations omitted).

Jaldhi is in conflict with this Court's long line of precedent concerning the invalidity of state legislation which "works material prejudice to the characteristic features of the general maritime law or interferes with the proper harmony and uniformity of that law in its international and interstate relations." *Southern Pacific Co. v. Jensen*, 244 U.S. at 216.

More than any other Circuit decision relating to maritime attachment in the last fifty years, *Jaldhi* merits review by this Court so that the Court may fashion a rule of attachability of "intangible" property consistent with the historical purpose of maritime attachment of "intangible property" in this "wired age", and to prevent the default to inapplicable and potentially inconsistent State law that would disrupt the uniformity necessary to the smooth functioning of maritime commerce. *See, e.g.*, *U.S. Express Lines, Ltd. v. Higgins*, 281 F.3d 383, 391 (3d Cir. 2002) ("the area of maritime attachments [is] a subject of particular concern to the

federal courts, and one where national uniformity is of some importance.")

JALDHI DESTROYS UNIFORMITY

Even if all fifty states adopted identical versions of N.Y.U.C.C. Article 4-A, Pet. App. D, (which has not happened), application of State law would still disrupt the necessary uniformity in the availability of maritime attachments. *See generally* Norman Silber, *Why the U.C.C. Should Not Subordinate Itself to Federal Authority: Imperfect Uniformity, Improper Delegation and Revised Section 3-102(c)*, 55 U. Pitt. L. Rev. 442, 452-53, 456-57, 459-60, nn.72, 134, 139 & 142 (1994) (discussing the deliberate choice made to enact a fifty-state statute rather than a federal statute so that, if desired, states could depart from the standard); *see also* Michael F. Sturley, *Uniformity in the Law Governing the Carriage of Goods by Sea*, 26 J. Mar. L. & Comm. 553, 567 (1995) (discussing how apparent uniformity-adoption of the same text-quickly degenerates into inconsistency); Albert H. Conrad, Jr. & Richard P. Kessler, Jr., *Proposed Revisions to the Georgia Uniform Commercial Code: A Status Report*, 43 Mercer L. Rev. 887, 898 & nn.80, 899 (1992) (uniform law approaches have been insufficiently responsive to emerging technologies, economic considerations, and consumer protection needs, and such responsiveness can only be achieved through federal action).

As the Court of Appeals recognized in *Aurora Maritime Co. v. Abdullah Mohamed Falem & Co.*, 85 F.3d 44, 48-49 (2d Cir. 1996):

> [L]eaving the functional usefulness of Rule B attachments to the vagaries of the laws of the fifty states would create a measure of anarchy . . . inconsistent with an ancient purpose of admiralty law . . . [and] detrimental to international commerce.

The Admiralty Rules, including Rule B, are a necessary feature of the federal procedural rules adopted pursuant to the Rules Enabling Act of 1934, and to the extent that Rule B conflicts with State law, such as the N.Y.U.C.C., the latter cannot be applied, as in *Jaldhi*, to "abrogate" the former.

Moreover, in accordance with the general rule that the UCC is displaced by federal law in cases involving federal subject matter,[7] the drafters of UCC Article 4-A anticipated that conflicts would arise between Article 4-A and federal law and that federal law would prevail in such cases. For example, in comment 3 to § 4-A-107, the UCC drafters noted that "federal preemption would make ineffective any Article 4-A provision that conflicts with federal law." *See* Thomas C. Baxter, Jr. & Raj

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[7] *See, e.g., N. Am. Phillips Corp. v Emery Air Freight Corp*, 579 F 2d 229, 233-34 (2d Cir 1978) (federal law preempts all state law in interstate shipments); *Nat'l Garment Co. v N.Y., Chi & St. Louis R.R. Co*, 173 F.2d 32, 35 (8th Cir 1949) (federal law preempts state law in interpreting bills of lading); *Starmakers Pub. Corp. v. Acme Fast Freight, Inc*, 615 F Supp 787, 791 (S.D.N.Y. 1985) (Interstate Commerce Act, not the UCC, governs interstate shipments); *Rio Grand Motor Way, Inc. v. Resort Graphics, Inc*, 740 P.2d 517, 520 (Colo. 1987) (federal law preempts conflicting state UCC law on warehouseman's liens).

Bhala, *The Interrelationship of Article 4-A with Other Law*, 45 Bus. Law. 1485, 1493 (1990).

The relevant sections of N.Y.U.C.C. Article 4-A are in direct conflict with Rule B because they would prohibit the federal courts from exercising powers conferred by Rule B in two respects: (1) by preventing courts from issuing restraining orders to certain garnishees, even if it were impossible at the commencement of suit to determine the status of a garnishee in the relevant transaction (N.Y.U.C.C. § 4-A-503) and, even though Rule B contains no such prohibition, and (2) if a court nevertheless issued a Rule B attachment order, by sometimes excusing garnishees from compliance (*Id.* § 4-A-502) when they would otherwise be subject to contempt sanctions for disobedience, thus compromising the authority of an admiralty court to enforce its orders.

As this Court explained in *Hanna v. Plumer*, 380 U.S. 460, 473-74 (1965): "[t]o hold that a Federal Rule of Civil Procedure must cease to function whenever it alters the mode of enforcing state-created rights would be to disembowel either the Constitution's grant of power over federal procedure or Congress' attempt to exercise that power in the Enabling Act."

Reading Rule B without resort to state law does not create any new substantive rights because maritime plaintiffs have always had a right to attach the tangible and intangible property of maritime defendants, wherever and in nearly whatever form it may be found in the district. *Jaldhi*'s reliance on N.Y.U.C.C. to deny that right cannot be left unreviewed, and it is this Court that has the last

word in the development of this ancient remedy in the Twenty-First Century. Review and reinstatement of the *Winter Storm* Rule by the Court would be in keeping with its role of "formulating flexible and fair remedies in the law maritime." United States v. Reliable Transfer Co., 421 U.S. 397, 409 (1975); *see also supra* at 23-24.

CONCLUSION

The petition for a writ of certiorari should be granted.

Respectfully submitted,

JEREMY J.O. HARWOOD
BLANK ROME LLP
405 Lexington Avenue
New York, NY 10174
(212) 885-5000

January 14, 2010

Counsel for Petitioner
The Shipping Corporation of India, Ltd.

APPENDIX A — OPINION OF THE UNITED STATES COURT OF APPEALS FOR THE SECOND CIRCUIT DECIDED OCTOBER 16, 2009

UNITED STATES COURT OF APPEALS SECOND CIRCUIT

Docket Nos. 08-3477-cv(L), 08-3758-cv(XAP).

THE SHIPPING CORPORATION OF INDIA LTD.,

Plaintiff-Counter-Defendant-
Appellant-Cross-Appellee,

v.

JALDHI OVERSEAS PTE LTD.,

Defendant-Counter-Claimant-
Appellee-Cross-Appellant.

Argued: May 5, 2009
Decided: October 16, 2009

Before: FEINBERG, WINTER, and CABRANES Circuit Judges.

JOSÉ A. CABRANES, Circuit Judge:

This case is based on a dispute between a company incorporated in India and a company incorporated in Singapore over an accident that occurred in India while one company was shipping products to China; the

dispute was to be arbitrated in England. Because the parties' banks had accounts in New York banks, electronic fund transfers ("EFTs")[1] between one party

1. We explained the operation of EFTs in *United States v. Daccarett*, 6 F.3d 37, 43-44 (2d Cir. 1993) and paraphrase that explanation here:

> An EFT is nothing other than an instruction to transfer funds from one account to another. When the originator and the beneficiary each have accounts in the same bank that bank simply debits the originator's account and credits the beneficiary's account. When the originator and beneficiary have accounts in different banks, the method for transferring funds depends on whether the banks are members of the same wire transfer consortium. If the banks are in the same consortium, the originator's bank debits the originator's account and sends instructions directly to the beneficiary's bank upon which the beneficiary's bank credits the beneficiary's account. If the banks are not in the same consortium—as is often true in international transactions—then the banks must use an intermediary bank. To use an intermediary bank to complete the transfer, the banks must each have an account at the intermediary bank (or at different banks in the same consortium). After the originator directs its bank to commence an EFT, the originator's bank would instruct the intermediary to begin the transfer of funds. The intermediary bank would then debit the account of the bank where the originator has an account and credit the account of the bank where the beneficiary has an account. The originator's bank and the beneficiary's bank would then adjust the accounts of their respective clients. *See* Amicus Br. 9-11.

(Cont'd)

involved in the dispute and third parties passed through New York electronically for an instant. Under *Winter Storm Shipping, Ltd. v. TPI*, 310 F.3d 263, 278 (2d Cir. 2002), this momentary passage was sufficient to vest jurisdiction in the United States District Court of the Southern District of New York.

We are now presented with the question of whether the rule of *Winter Storm* should be reconsidered and, upon reconsideration, overruled. Specifically, this appeal

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(Cont'd)

> To more concretely illustrate the circumstances of the instant case, consider the following example: ABC Shipping wants to transfer $ 100 to XYZ Overseas. ABC has an account at India National Bank, and XYZ has an account at Bank of Thailand. India National Bank and Bank of Thailand do not [belong to the same consortium, but each has an account at New York Bank. To begin the transfer, ABC instructs India National Bank to transfer $ 100 to XYZ's account at Bank of Thailand. India National Bank then debits ABC's account and forwards the instruction to New York Bank. New York Bank then debits India National's account and credits Bank of Thailand's account. Bank of Thailand then credits XYZ's account, thereby completing the transfer.
>
> We refer to the transferor in an EFT as the "originator" and the transferee as the "beneficiary." References to "a defendant" or "defendants" generally—as opposed to specific references to Jaldhi Overseas Pte Ltd.—indicates the party, whether originator or beneficiary, whose property is the object of a Rule B attachment.

raises the issue of whether EFTs of which defendants are the beneficiary are attachable property of the defendant pursuant to Rule B of the Supplemental Rules for Admiralty or Maritime Claims and Asset Forfeiture Actions of the Federal Rules of Civil Procedure ("Rule B" of "the Admiralty Rules")[2] under our decisions in *Winter Storm*, 310 F.3d at 278, *Aqua Stoli Shipping Ltd. v. Gardner Smith Pty Ltd.*, 460 F.3d 434, 436 (2d Cir. 2006), and *Consub Delaware LLC v. Schahin Engenharia Limitada*, 543 F.3d 104, 109 (2d Cir. 2008). We now conclude, with the consent of all of the judges of the Court in active service, that *Winter Storm* was erroneously decided and therefore should no longer be binding precedent in our Circuit.[3]

Our decision in Winter Storm produced a substantial body of critical commentary. Indeed, within four years

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2. Rule B(1)(a) of the Admiralty Rules states, in relevant part:

> If a defendant is not found within the district, when a verified complaint praying for attachment and the affidavit required by Rule B(1)(b) are filed, a verified complaint may contain a prayer for process to attach the defendant's tangible or intangible personal property—up to the amount sued for—in the hands of garnishees named in the process.

Fed. R. Civ. P. Supp. R. B(1)(a).

3. For clarity, we pause to note that HN3Go to the description of this Headnote.by overturning Winter Storm, we also abrogate any decision insofar as it has relied on *Winter Storm*, specifically, *Consub Delaware LLC v. Schahin Engenharia Limitada*, 543 F.3d 104 (2d Cir. 2008).

of our decision, we ourselves had begun to question the correctness of *Winter Storm*, *see Aqua Stoli*, 460 F.3d at 445 n.6 ("The correctness of our decision in Winter Storm seems open to question . . . ."), as have, more recently, some judges of the United States District Court for the Southern District of New York, *see e.g.*, *Hannah Bros. v. OSK Mktg. & Commc'ns, Inc.*, 609 F. Supp. 2d. 343, 352 n.3 (S.D.N.Y. 2009) ("The discussion above also underscores a point that has become conventional wisdom in this district—that *Winter Storm* and *Aqua Stoli* may merit reconsideration . . . ." (emphasis added)). Various commentators and courts have suggested that Winter Storm directly led to strains on federal courts and international banks operating within our Circuit. *See, e.g.*, Permanent Editorial Bd. for the Uniform Commercial Code, PEB Commentary No. 16: Sections 4A-502(d) and 4A-503, at 5 n.4 (July 1, 2009) ("PEB Commentary") ("[T]he Winter Storm approach is proving to be practically unworkable."). And some have even suggested that *Winter Storm* has threatened the usefulness of the dollar in international transactions. *See generally id.* ("[T]his explosion of writs creates an additional threat to the U.S. dollar as the world's primary reserve currency and New York's standing as a center of international banking and finance."); *see also* Lawrence W. Newman & David Zaslowsky, *Is There Finally a Backlash Against Rule B Attachments?*, 241 N.Y. L.J. 3 (2009) ("[W]hen lawyers are advising their clients that the best way to avoid Rule B attachments is to conduct maritime and perhaps other transactions in a currency other than U.S. dollars, there are emerging risks of a significant reduction in the use

of the dollar as the dominant currency of international commerce.").

The unforeseen consequences of *Winter Storm* have been significant. According to *amicus curiae* The Clearing House Association L.L.C.—whose members are ABN AMRO Bank N.V.; Bank of America, National Association; The Bank of New York Mellon; Citibank, National Association; Deutsche Bank Trust Company Americas; HSBC Bank USA, National Association; JPMorgan Chase Bank, National Association; UBS AG; U.S. Bank National Association; and Wells Fargo Bank, National Association—from October 1, 2008 to January 31, 2009 alone "maritime plaintiffs filed 962 lawsuits seeking to attach a total of $ 1.35 billion. These lawsuits constituted 33% of all lawsuits filed in the Southern District, and the resulting maritime writs only add to the burden of 800 to 900 writs already served daily on the District's banks." Amicus Br. 3-4. Judge Scheindlin recently outlined the effect of *Winter Storm* on international banks located in New York:

> This Court was recently informed that, currently, leading New York banks receive numerous new attachment orders and over 700 supplemental services of existing orders each day. This is confirmed by the striking surge in maritime attachment requests in this district, which now comprise approximately one third of all cases filed in the Southern District of New York. As a consequence, New York banks have hired additional staff, and

> suffer considerable expenses, to process the attachments. The sheer volume . . . leads to many false "hits" of funds subject to attachment, which has allegedly introduced significant uncertainty into the international funds transfer process.

Cala Rosa Marine Co. Ltd. v. Sucres et Deneres Group, 613 F. Supp. 2d 426, 431-32 n.7 (S.D.N.Y. 2009) (citation omitted).

Our holding in *Winter Storm* not only introduced "uncertainty into the international funds transfer process," *id.*, but also undermined the efficiency of New York's international funds transfer business. As the Federal Reserve Bank of New York noted in its amicus curiae brief in support of the motion for rehearing en banc by the defendant in *Winter Storm*, "efficiency is fostered by protecting the intermediary banks; justice is fostered by expressly telling litigants where the process should be served. . . . [*Winter Storm*] disrupt[ed] this balance and threaten[ed] the efficiency of funds transfer systems, perhaps including Fedwire." Amicus Br. of Federal Reserve Bank of New York 9, *Winter Storm*, 310 F.3d 263 (No. 02-7078). Undermining the efficiency and certainty of fund transfers in New York could, if left uncorrected, discourage dollar-denominated transactions and damage New York's standing as an international financial center. *See, e.g.*, PEB Commentary 6 n.4 ("*Winter Storm* and its progeny have had a far greater, and damaging, potential impact

on U.S. and foreign banks located in New York than might have been anticipated."); Newman & Zaslowsky, 241 N.Y. L.J. at 3.

Overturning *Winter Storm* will dramatically affect the law of maritime attachments in our Circuit, but we must not overstate the practical effect of our holding in this case. Since we decided *Winter Storm*, decisions in both our Court and in the Southern District of New York have cabined *Winter Storm* to minimize its effects on the courts and banks of New York without overturning Winter Storm directly. *See, e.g.*, *STX Panocean (UK) Co. v. Glory Wealth Shipping Pte Ltd.*, 560 F.3d 127, 133 (2d Cir. 2009); *Cala Rosa*, 613 F. Supp. 2d at 432; *Marco Polo Shipping Co. Pte v. Supakit Prods. Co.*, No. 08 Civ. 10940, 2009 U.S. Dist. LEXIS 19057, at *4 (S.D.N.Y. Mar. 4, 2009). Although these cases have further complicated the law of Rule B attachments, they have also limited the reach of *Winter Storm* and thus necessarily limited the effect of our decision in the instant case.

In *STX Panocean*, we recently held that by merely registering as a domestic corporation with the New York Secretary of State, a defendant is "found" within the district for the purposes of Rule B attachment. 560 F.3d at 133. Because Rule B provides for attachment of defendant's property that is found within the district *only if* the defendant itself is *not* found within the district, our ruling in *STX Panocean* allows an international firm to avoid having its property—including property other than EFTs—attached simply

by registering as a domestic corporation in New York State. Although the implications of *STX Panocean* are unknown, it would not be surprising if many international firms that engage in dollar-denominated transactions register in New York State to avoid attachment of their property.

In *Cala Rosa*, Judge Scheindlin denied a maritime plaintiff's request for "continuous service" of an attachment on banks—a decision that, if upheld on appeal, would likely further limit the usefulness of attachments of EFTs. 613 F. Supp. 2d at 432. In light of our decision in *Reibor International Ltd. v. Cargo Carriers Ltd.*, 759 F.2d 262, 266 (2d Cir. 1985), which held that an attachment is void unless a garnishee actually "possesses" defendant's property when the attachment is served, and the instantaneous nature of most EFTs, Judge Scheindlin's decision renders many maritime attachments effectively unenforceable. As Judge Scheindlin explained:

> Many courts, including this one, have noted that in light of Reibor a continuous service provision is necessary, in practice, to allow attachment of EFTs. That is no doubt true. But Reibor provides the proper response to this concern: the New York "rule works, to be sure, to the detriment of an attaching creditor, but that is simply the way the law was intended to operate."

> Many courts have also expressed concern that in the absence of a continuing service provision, plaintiffs will post process servers at bank offices around the clock in an attempt to capture EFTs at the precise moment of their arrival. I agree that this is likely and that this would be highly disruptive to New York banks. Accordingly, I decline to specially appoint any plaintiff-designated process servers. As a result, pursuant to Rule B(1)(d)(ii), I authorize only the United States Marshals to serve the process and any supplemental process.
>
> Plaintiff expresses concern that this will impose an undue burden on the United States Marshals. Plaintiff's concern, though appreciated, is overstated: nothing requires the Marshals to repetitively serve the banks with attachment orders around the clock. Further, plaintiff's duty to bear the costs of Marshal-served processes will help limit the Marshals' workload.

Cala Rosa, 613 F. Supp. 2d at 432 (footnotes omitted) (quoting *Reibor*, 759 F.2d at 268). A Circuit-wide decision rejecting a continuous service provision in the case of the attachment of EFTs would arguably limit the reach of *Winter Storm*.

Finally, in *Marco Polo*, Judge Koeltl recently required a "plausible" showing that defendant's funds

were actually passing through Southern District of New York, as opposed to hypothetically passing through the Southern District. *See* 2009 U.S. Dist. LEXIS 19057, at *4. Judge Koeltl noted that "[t]he fact that the defendant is still actively doing business and at some point in the past has conducted its business in United States dollars may mean that the defendant could transfer funds through a New York bank in the future, but it hardly makes it plausible that it actually will." *Id.* at *5. By requiring more than a hunch to obtain an attachment, Judge Koeltl further limited the usefulness of attachment of EFTs sanctioned by *Winter Storm.*

Taken together, these cases may have limited the practical usefulness of our holding in Winter Storm to plaintiffs and thus may also have reduced the practical effects of overturning that decision. This is not to say that we take our decision to overturn Winter Storm lightly but, rather, that we seek to allay any concerns that the decision in this case is wholly unanticipated, surprising, or disruptive to ongoing financial practices. In doing so, we recognize a trend toward limiting maritime attachments of EFTs in our Circuit and take this opportunity to definitively untangle the doctrinal knot created by Winter Storm and its progeny.

BACKGROUND

In this action, plaintiff The Shipping Corporation of India, Ltd. Click for Enhanced Coverage Linking Searches ("SCI" or "plaintiff") appeals from a June 27, 2008 order of the United States District Court for the

Southern District of New York (Jed S. Rakoff, *Judge*) insofar as it vacated portions of an order of maritime attachment and garnishment (the "attachment") entered by the District Court on May 7, 2008, pursuant to Rule B. Specifically, the June 2008 order vacated the attachment of EFTs sent from third parties not involved in this litigation to defendant Jaldhi Overseas Pte Ltd. ("Jaldhi" or "defendant") in the amount of $ 3,533,522.

Jaldhi cross-appeals from the same June 27, 2008 order insofar as it denied Jaldhi's motion for counter-security for various counterclaims to be arbitrated in London on the ground that SCI, as an alleged instrumentality of the government of India, was entitled to immunity from pre-judgment attachment under the Foreign Sovereign Immunity Act, 28 U.S.C. §§ 1602-1611 ("FSIA").

On appeal, the parties raise the following issues: (1) whether EFTs of which a defendant is the beneficiary are attachable property of that defendant under our decisions in *Winter Storm*, 310 F.3d 263, *Aqua Stoli*, 460 F.3d 434, and *Consub Delaware*, 543 F.3d 104; and (2) whether SCI is entitled to immunity under the FSIA from pre-judgment attachment of security for Jaldhi's counterclaims to be arbitrated in London.

The relevant factual and procedural history is as follows. In March 2008, SCI chartered its vessel *M/V Rishikesh* (the "vessel") to defendant to transport iron

ore from India to China.[4] Specifically, the charter provided that SCI was to deliver the vessel to Jaldhi on March 29, 2008, "with hull, machinery, and equipment in a thoroughly efficient state." The vessel was delivered to Jaldhi on March 29, 2008, in compliance with the terms of the charter. While in port in Kolkata, India the next day, a crane on board the vessel collapsed, killing the crane operator, halting cargo operations, and causing Jaldhi to place the vessel "off hire," *i.e.*, to suspend the charter.

On May 2, 2008, SCI issued an invoice to Jaldhi seeking payment of Jaldhi's unpaid balance of $3,608,445. After not receiving payment, SCI filed a complaint in the District Court seeking an *ex parte* maritime attachment pursuant to Rule B of the Admiralty Rules on May 7, 2008 for the balance, interest, and attorneys' fees for a total of $4,816,218. According to SCI, the vessel came back "on hire" on April 13, 2008, when its cranes passed safety inspections, and therefore Jaldhi owes payments under the charter from that date forward. On May 8, 2008, the District Court entered an ex parte order of Maritime Attachment and Garnishment in the amount of $4,816,218 and noted in its order that the attachment applied

> against all tangible or intangible property belonging to, claimed by or being held for the

4. Although the charter commits the parties to resolve any disputes under English law and by arbitration in London, it is unclear from the record and briefs whether any arbitrations in London were commenced or are ongoing.

> Defendant by any garnishees within this District, including but not limited to electronic fund transfers originated by, payable to, or otherwise for the benefit of Defendant, whether to or from the garnishee banks or any other electronic funds transfers . . . .

J.A. 15. SCI then filed an amended complaint on May 15, 2008, to adjust the amount attached to reflect additional fees and a $ 1,260,585 payment from Jaldhi to SCI, bringing the total attachment to $4,689,247. On May 22, 2008, Jaldhi filed a motion to vacate the attachment pursuant to Rule E of the Admiralty Rules[5] and sought counter-security against SCI to cover any damages resulting from the crane accident. By that date, SCI had attached EFTs in the amount of $4,873,404.90. EFTs where defendant was the beneficiary comprised $ 4,590,678.60 of the total amount attached, with the remainder consisting of EFTs where

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5. Rule E of the Admiralty Rules states, in relevant part:

> Whenever property is arrested or attached, any person claiming an interest in it shall be entitled to a prompt hearing at which the plaintiff shall be required to show why the arrest or attachment should not be vacated or other relief granted consistent with these rules.

Fed. R. Civ. P. Supp. R. E(4)(f).

defendant was the originator.[6] The parties then worked together to release any funds attached in excess of the amount provided in the attachment order.

In a Memorandum Order dated June 27, 2008, Judge Rakoff vacated his May 8, 2008 attachment order insofar as it applied to EFTs of which defendant was the beneficiary. *See Shipping Corp. of India, Ltd. v. Jaldhi Overseas PTE Ltd.*, No. 08 Civ. 4328, 2008 U.S.

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6. Specifically, EFTs from and to the following parties were seized while they briefly passed through the computer systems of banks located in the Southern District of New York:

Originator	*Beneficiary*	*Amount Restrained*
Sesa Goa Ltd.	Jaldhi Overseas Ltd.	$ 2,377,533.90
Sarat Chatterjee & Co.	Jaldhi Overseas Ltd.	$ 1,399,960.00
Sarat Chatterjee & Co.	Jaldhi Overseas Ltd.	$ 449,960.00
Sarat Chatterjee & Co.	Jaldhi Overseas Ltd.	$ 269,363.72
Bhusan Power & Steel Ltd.	Jaldhi Overseas Ltd.	$ 93,861.00
		$ 4,590,678.60
Jaldhi Overseas Ltd.	Bridge Oil Ltd.	$ 282,726.35
	Total	$ 4,873,404.90

J.A. 32.

Dist. LEXIS 49209, at *5 (S.D.N.Y. June 27, 2008). Judge Rakoff based his decision to vacate the attachment order on his own prior decision in *Seamar Shipping Corp. v. Kremikovtzi Trade Ltd.*, 461 F. Supp. 2d 222 (S.D.N.Y. 2006), in which he had concluded that EFTs en route to a defendant were not attachable under Rule B. *See Shipping Corp. of India*, 2008 U.S. Dist. LEXIS 49209, at *1-2. He also concluded that SCI was entitled to sovereign immunity under the FSIA, although he did not make any specific findings regarding SCI's sovereign status. *Id.* at * 3. Noting, however, that there were differing opinions among judges of the Southern District of New York regarding the attachment of EFTs where the defendant is the beneficiary of the transfer, Judge Rakoff certified the matter for appellate review pursuant to 28 U.S.C. § 1292(b).[7] *Id.* at *2-3 ("Because

7. This statute states:

> When a district judge, in making in a civil action an order not otherwise appealable under this section, shall be of the opinion that such order involves a controlling question of law as to which there is substantial ground for difference of opinion and that an immediate appeal from the order may materially advance the ultimate termination of the litigation, he shall so state in writing in such order. The Court of Appeals which would have jurisdiction of an appeal of such action may thereupon, in its discretion, permit an appeal to be taken from such order, if application is made to it within ten days after the entry of the order: *Provided*, however, That application for an appeal hereunder shall not stay

(Cont'd)

the determination to vacate the attachment clearly involves a controlling question of law as to which there is substantial ground for difference of opinion, and because an immediate appeal from the order may materially advance the ultimate termination of the litigation, the Court hereby certifies the vacatur for interlocutory appeal . . . ." (internal quotation marks and citation omitted)).

DISCUSSION

A. Standard of Review

We generally review a district court's decision to vacate a maritime attachment for "abuse of discretion." *See, e.g., Consub Del.*, 543 F.3d at 108; *cf. Sims v. Blot*, 534 F.3d 117, 132 (2d Cir. 2008) ("A district court has abused its discretion if it based its ruling on an erroneous view of the law or on a clearly erroneous assessment of the evidence, or rendered a decision that cannot be located within the range of permissible decisions." (internal quotation marks, citation, and alterations omitted) (emphasis added)). Because the District Court made a threshold ruling of law before exercising its discretion, our review is *de novo*. *See Aqua Stoli*, 460 F.3d at 439.

(Cont'd)

> proceedings in the district court unless the district judge or the Court of Appeals or a judge thereof shall so order.

28 U.S.C. § 1292(b).

B. EFTs as Attachable Property

Rule B of the Admiralty Rules permits attachment of "the defendant's tangible or intangible personal property." Fed. R. Civ. P. Supp. R. B(1)(a).[8] From a plain reading of the text, it is clear that to attach an EFT under Rule B, the EFT must both (1) be "tangible or intangible property" and (2) be the "defendant's." *Id.*

Before we can reach the question presented squarely in this appeal—whether an EFT is defendant's property when defendant is the beneficiary of that EFT—we must first consider the threshold issue of whether EFTs are indeed "defendant's" property subject at all to attachment under the Admiralty Rules. We first held that EFTs were in fact attachable property under Rule B seven years ago in Winter Storm. Although we have subsequently applied Winter Storm in numerous cases, *see, e.g., Consub Del.*, 543 F.3d 104; *Aqua Stoli*, 460 F.3d 434, we now conclude, as noted earlier, that Winter Storm was erroneously decided and should no longer be binding precedent in this Circuit.

We readily acknowledge that a panel of our Court is "bound by the decisions of prior panels until such time as they are overruled either by an en banc panel of our Court or by the Supreme Court," *United States v. Wilkerson*, 361 F.3d 717, 732 (2d Cir. 2004), and thus that it would ordinarily be neither appropriate nor

8. For a brief overview of the history and purpose of maritime attachments, *see Aqua Stoli*, 460 F.3d at 437-38.

possible for us to reverse an existing Circuit precedent. In this case, however, we have circulated this opinion to all active members of this Court prior to filing and have received no objection. *See, e.g., United States v. Crosby*, 397 F.3d 103, 105 n.1 (2d Cir. 2005); *Jacobson v. Fireman's Fund Ins. Co.*, 111 F.3d 261, 268 n.9 (2d Cir. 1997).[9]

Our reasons for reversing a relatively recent case are twofold. First, and most importantly, we conclude that the holding in *Winter Storm* erroneously relied on *Daccarett*, 6 F.3d 37, to conclude that EFTs are attachable property. *Winter Storm*, 310 F.3d at 276-78. Second, as noted above, the effects of *Winter Storm* on the federal courts and international banks in New York are too significant to let this error go uncorrected simply to avoid overturning a recent precedent.

Beginning in Winter Storm, we have held that "EFT funds in the hands of an intermediary bank" are "subject to Admiralty Rule B attachment." *Id.* at 278. In that case, plaintiff sought to attach an EFT that originated in defendant's account with the Bank of Ayudhya—based in Bangkok, Thailand—while it was en route to a third party who maintained an account with the Royal

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9. We refer to this process as a "mini-en banc." *See United States v. Parkes*, 497 F.3d 220, 230 n.7 (2d Cir. 2007); *see also* Jon O. Newman, *The Second Circuit Review—1987-1988 Term: Foreword: In Banc Practice in the Second Circuit, 1984-1988*, *55 Brook. L. Rev 355, 367-68 (1989)* (noting that judges will occasionally circulate particularly important panel opinions before filing).

Bank of Scotland in London. *Id.* at 266. The EFT passed through the Bank of New York—the "intermediary bank"—which is headquartered in Manhattan. *Id.* The District Court vacated the attachment of the EFT because, in its view, the EFT was not "property" within the meaning of Rule B. *Id.* at 267. Specifically, she concluded that there was no federal law on point and that state law—New York's version of the Uniform Commercial Code—forbade courts from attaching funds in an intermediary bank. *See id.*; *see also* N.Y. U.C.C. § 4-A-503.

On appeal, a panel of our Court concluded that relevant federal law indicated that EFTs were indeed "property" that could be attached in a Rule B proceeding and therefore recourse to state law was unnecessary. *Winter Storm*, 310 F.3d at 278. In a comprehensive opinion, Judge Haight, sitting by designation, offered three reasons to support this decision.

First, the panel observed that Rule B itself—which covers "defendant's tangible or intangible personal property," Fed. R. Civ. P. Supp. R. B(1)(a)—is written in very broad language. "It is difficult to imagine words more broadly inclusive than 'tangible or intangible.' . . . The phrase is the secular equivalent of the creed's reference to the maker 'of all there is, seen and unseen.'" *Winter Storm*, 310 F.3d at 276. This broad language, the panel reasoned, sweeps sufficiently far to encompass even ephemeral EFTs.

Second, the panel stated that "[t]here is no question that federal admiralty law regards a defendant's bank account as property subject to maritime attachment under Rule B." *Id.* (emphasis added). By extension, the panel reasoned, "[we are un]able to discern in admiralty law or elsewhere a basis for regarding [the defendant's] funds in [the intermediary bank's] hands prior to their electronic transfer to [the beneficiary] as anything other than the funds held by [the intermediary bank] for the account of [the defendant]." *Id.* Since a defendant's bank account was attachable property, the panel reasoned, the effectively equivalent EFTs should also be attachable property of the defendant.

Third, the panel observed that in *Daccarett* we had upheld the seizure of EFTs that passed through intermediary banks in New York City, where the EFTs were used by a Colombian criminal cartel to transfer funds from accounts in Luxembourg to accounts in Panama and Colombia. 6 F.3d at 44, 54; *see also id.* at 55 (holding that "an EFT while it takes the form of a bank credit at an intermediary bank is clearly a seizable res under the forfeiture statutes"). The seizures in that criminal case were made pursuant to 21 U.S.C. § 881, a penal statute which borrows the procedures for asserting maritime liens under Admiralty Rule C.[10] The

10. 21 U.S.C. § 881 states, in relevant part:

(a) The following shall be subject to forfeiture to the United States and no property right shall exist in them:

(Cont'd)

panel reasoned that there was "no principled basis" for applying the procedures outlined in Admiralty Rule C to a seizure of an EFT in a forfeiture action, but not to a maritime attachment under Rule B. *Winter Storm*, 310 F.3d at 278.

Relying on these three reasons—each of which was based on federal law—the Winter Storm panel concluded that "EFT funds in the hands of an intermediary bank may be attached pursuant to Admiralty Rule B(1)(a)." *Id.* Accordingly, the panel had no occasion to look to state

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(Cont'd)

. . . .

> (6) All moneys, negotiable instruments, securities, or other things of value furnished or intended to be furnished by any person in exchange for a controlled substance or listed chemical in violation of this subchapter, all proceeds traceable to such an exchange, and all moneys, negotiable instruments, and securities used or intended to be used to facilitate any violation of this subchapter.
>
> 21 U.S.C. § 881(a)(6); see also id. § 881(b) (requiring property to be seized "in the manner set forth in [18 U.S.C. § 981(b)]"); 18 U.S.C. § 981(b)(2)(A) (permitting a seizure without a warrant where "a complaint for forfeiture has been filed in the United States district court and the court issued an arrest warrant in rem pursuant to the Supplemental Rules for Certain Admiralty and Maritime Claims").

law, as Judge Scheindlin had done, to determine whether EFTs were attachable.[11] *Id.*

Upon further consideration, we find Winter Storm's reasons unpersuasive and its consequences untenable. Most importantly, we find that *Winter Storm*'s reliance on Daccarett was misplaced. *Daccarett* did not decide that the originator or beneficiary of an EFT had a property interest in the EFT; it held only that funds traceable to an illegal activity were subject to forfeiture under 21 U.S.C. § 881. *See Aqua Stoli*, 460 F.3d at 445 n.6 ("Because Daccarett was a forfeiture case, its holding that EFTs are attachable assets does not answer the more salient question of whose assets they are while in transit."). Under the forfeiture laws, funds can be seized even if they do not constitute property of the defendant because "no property right shall exist in . . . [all] moneys . . . traceable to [a violation of Title 21, Chapter 13, Subchapter I of the United States Code]." 21 U.S.C. § 881(a). To be eligible for forfeiture, the EFTs needed only to be traceable to the illegal activities, and thus the court in Daccarett was required only to assess whether the EFTs in that case were in fact traceable to illegal activities. No further inquiry into the identity of the owner of the EFTs was necessary—indeed, that question was wholly irrelevant.

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11. Although the panel did briefly discuss New York law, it concluded that New York law was not controlling because federal law—particularly *Daccarett*—adequately defined the contours of Rule B. *See Winter Storm*, 310 F.3d at 279.

For maritime attachments under Rule B, however, the question of ownership is critical. As a remedy quasi in rem, the validity of a Rule B attachment depends entirely on the determination that the res at issue is the property of the defendant at the moment the res is attached. *See, e.g., Transportes Navieros y Terrestres S.A. de C.V. v. Fairmount Heavy Transp. N.V.*, 572 F.3d 96, 108 (2d Cir. 2009). Because a requirement of Rule B attachments is that the defendant is not "found within the district," the res is the only means by which a court can obtain jurisdiction over the defendant.[12] If the res is not the property of the defendant, then the court lacks jurisdiction. In contrast, civil forfeiture is a remedy in rem. In rem jurisdiction is based on the well-established theory that the "thing is itself treated as

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12. The "jurisdiction" at issue in a Rule B attachment proceeding is quasi in rem, rather than *in personam* or *in rem*. In Rule B attachment proceedings, jurisdiction is predicated on the presence within the court's territorial reach of property in which the Rule B defendant has an interest. *See Black's Law Dictionary* 857 (7th ed. 1999) (defining *quasi in rem* as "[j]urisdiction . . . based on [a] person's interest in property located within the court's territory"); *see also* Restatement (Second) of Judgments § 6 cmt. a, at 73; *id.* § 8 cmt. a, at 83–84. Because of the requirement that the defendant not be "found" within the district where the action is brought, Fed. R. Civ. P. Supp. R. B(1)(a), Rule B contemplates that a court will lack in personam jurisdiction over the defendant when it orders that a writ of attachment be issued. In such a proceeding, the court's coercive authority is coterminous with the scope of its jurisdiction, and limited to the extent of the defendant's interest in the attached property; that authority does not extend to the exercise of *in personam* jurisdiction over a Rule B defendant.

the offender and made the defendant by name or description." *California v. Deep Sea Research, Inc.*, 523 U.S. 491, 501, 118 S. Ct. 1464, 140 L. Ed. 2d 626 (1998). Thus, for in rem remedies such as forfeitures, ownership of the res is irrelevant, as the court has personal jurisdiction regardless of who owns the res at issue. Although not considered by the *Winter Storm* panel, this distinction provides, in our view, a principled basis for allowing EFTs to be subject to forfeiture but not attachment. In sum, Daccarett provides no persuasive guidance on the validity of Rule B attachments of EFTs and should not serve as the foundation for a rule that allows the attachment of EFTs under Rule B.

Without the support of *Daccarett*, HN9Go to the description of this Headnote.we are unpersuaded that either the text of Rule B or our past maritime holdings relating to defendants' bank accounts compel us to conclude as a matter of federal law that an EFT is "*defendant's* . . . personal property." Fed. R. Civ. P. Supp. R. B(1)(a) (emphasis added). Moreover, we are unaware of any historical rationale that justifies the extension of federal maritime common law to support the Rule B practices that have taken place under the rule of *Winter Storm*. One of the primary grounds for the historical development of Rule B attachments was that "[a] ship may be here today and gone tomorrow." *Polar Shipping Ltd. v. Oriental Shipping Corp.*, 680 F.2d 627, 637 (9th Cir. 1982); *see also Schiffahartsgesellschaft Leonhardt & Co. v. A. Bottacchi S.A. De Navegacion*, 732 F.2d 1543, 1547 (11th Cir. 1984) (noting that a "relevant commercial . . . consideration[]" relating to Rule B practices is that

"a ship's ability to dock, unload cargo, and fill its hold with goods intended for another destination—all within twenty four hours—imposes tremendous pressure on creditors desiring to attach a vessel or property located aboard"). EFTs, like ships in a port, are transitory. Streamlined Rule B practices, however, developed out of the concern that ships might set sail quickly, not because the courts intended to arm maritime plaintiffs with writs of attachment prior to the arrival of the ship in port. Under Winter Storm, however, maritime plaintiffs now seek writs of attachment pursuant to Rule B long before the defendant's property enters the relevant district, often based solely on the speculative hope or expectation that the defendant will engage in a dollar-denominated transaction that involves an EFT during the period the attachment order is in effect. *See, e.g., TJ Shipping & Logistics v. Havi Ocean, LLC*, No. 09 Civ. 1555, 2009 U.S. Dist. LEXIS 14870, 2009 WL 454137, at *2-3 (S.D.N.Y. Feb. 19, 2009). Such practices, which have increased dramatically since *Winter Storm*, bear little, if any, relation to the text of Rule B or to our jurisprudence relating to the bank accounts of maritime defendants.

When there is no federal maritime law to guide our decision, we generally look to state law to determine property rights. *See, e.g., Reibor*, 759 F.2d at 266 (citing *California ex rel. State Lands Comm'n v. United States*, 457 U.S. 273, 283, 102 S. Ct. 2432, 73 L. Ed. 2d 1 (1982)) (considering state law where federal admiralty law is "thin" and "a decision . . . contrary to the general rule of the state might have disruptive consequences for the

state banking system" (internal quotation marks omitted)). Accordingly, we now look to state law to determine whether EFTs can be considered a "defendant's" property for purposes of attachment under Rule B.

New York State does not permit attachment of EFTs that are in the possession of an intermediary bank. Specifically, New York law states that HN12Go to the description of this Headnote."a court may restrain . . . the beneficiary's bank from releasing funds to the beneficiary or the beneficiary from withdrawing the funds." N.Y. U.C.C. § 4-A-503; *see also id.* § 4-A-503 cmt. 1 ("After the funds transfer is completed by acceptance of a payment order by the beneficiary's bank, [the beneficiary's] bank can be enjoined from releasing funds to the beneficiary or the beneficiary can be enjoined from withdrawing funds.").

As for those interested in obtaining the originator's funds, New York law is also clear. Specifically, a court may restrain . . . an originator's bank from executing the payment order of the originator." *Id.* § 4-A-503; *see also id.* § 4-A-502 cmt. 4 ("A creditor of the originator can levy on the account of the originator in the originator's bank before the funds transfer is initiated. . . . The creditor of the originator cannot reach any other funds because no property of the originator is being transferred." (emphases added)). Apart from these injunctions, "[a] court may not otherwise restrain [any activity] with respect to a funds transfer." *Id.* § 4-A-503;

see also European Am. Bank v. Bank of N.S., 12 A.D.3d 189, 784 N.Y.S.2d 99, 100-01 (1st Dep't 2009) (noting that attachments served on intermediary banks cannot be enforced); N.Y. U.C.C. § 4-A-503 cmt. 1 ("No other injunction is permitted. In particular, intermediary banks are protected. . . ." (emphases added)).

Finally, an authoritative comment accompanying the New York Uniform Commercial Code states that a beneficiary has no property interest in an EFT because "until the funds transfer is completed by acceptance by the beneficiary's bank of a payment order for the benefit of the beneficiary, *the beneficiary has no property interest in the funds transfer* which the beneficiary's creditor can reach." N.Y. U.C.C. § 4-A-502 cmt. 4 (emphasis added); *cf. Sigmoil Res., N.V. v. Pan Ocean Oil Corp. (Nigeria)*, 234 A.D.2d 103, 650 N.Y.S.2d 726, 727 (1st Dep't 1996) ("Neither the originator who initiates payment nor the beneficiary who receives it holds title to the funds in the account at the correspondent bank."). Taken together, these provisions of New York law establish that EFTs are neither the property of the originator nor the beneficiary while briefly in the possession of an intermediary bank.

Because EFTs in the temporary possession of an intermediary bank are not property of either the originator or the beneficiary under New York law, they cannot be subject to attachment under Rule B. As stated earlier, Rule B allows attachment only of "defendant's . . . property." Fed. R. Civ. P. Supp. R. B(1)(a) (emphasis added). If the EFTs are not the property of either the

originator or the beneficiary, then they cannot be "defendant's . . . property" and therefore are not subject to Rule B attachment.[13]

In sum, because there is no governing federal law on the issue and New York law clearly prohibits attachment of EFTs, we conclude that EFTs being processed by an intermediary bank in New York are not subject to Rule B attachment. Accordingly, we conclude that the District Court did not err in vacating the portions of the order in this action affecting EFTs of which defendant was the beneficiary. We remand the cause to the District Court with directions to consider whether there are grounds for not vacating the remaining portions of the attachment order affecting EFTs of which defendant was the originator.

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13. If it is argued that property rights must vest in some entity at all times, then perhaps New York law envisages EFTs as the property of the intermediary bank for the short while or instant during which they remain in the bank's possession. Because this question is not presented in this case, we need not address it here. If, however, a court were to find that the EFTs were property of the intermediary bank, it would have no effect on the application of Rule B. If EFTs are the property of the intermediary bank and that bank is a defendant for purposes of Rule B, then the property would still not be subject to Rule B attachment because these intermediary banks are necessarily "found within the district" in which the EFTs are found and Rule B only allows the attachment of property within the district that belongs to defendants "not found within the district." Fed. R. Civ. P. Supp. R. B(1)(a).

C. Sovereign Immunity

Because it is probable that on remand the District Court will vacate the May 8, 2008 attachment order in its entirety, we decline to consider the second argument on appeal—whether the District Court erred in denying Jaldhi's motion for counter-security on the ground that SCI was a sovereign instrumentality. Without briefing before us on the issue, we leave it to the District Court to determine if Jaldhi's motion for counter-security should be denied as moot. If it is not moot, the District Court is directed to give plenary reconsideration to the claim of sovereign immunity made by SCI, with such jurisdictional discovery as may be appropriate in the circumstances. *See generally First City, N.A. v. Rafidain Bank*, 150 F.3d 172, 176-77 (2d Cir. 1998) [G]enerally a plaintiff may be allowed limited discovery with respect to the jurisdictional issue [in actions where FSIA applies.]" (internal quotation marks omitted)).

CONCLUSION

In summary, we hold the following:

(1) We overrule our previous decision in Winter Storm, 310 F.3d 263, and conclude that EFTs being processed by an intermediary banks are not subject to attachment under Rule B.

(2) In accordance with our conclusion that such EFTs are not subject to attachment, we AFFIRM the June 27, 2008 order of the District Court insofar as it

vacated the portions of the May 8, 2008 attachment order that affect EFTs of which defendant is the beneficiary and we REMAND the cause to the District Court with directions to consider whether there are other grounds for not vacating the remaining portion of the attachment order that affects EFTs of which defendant is the originator.

(3) Finally, we VACATE the June 27, 2008 order of the District Court insofar as it denied Jaldhi's motion for counter-security and REMAND the cause to the District Court to consider whether to dismiss that motion.

The mandate shall issue forthwith. Each party shall bear its own costs.

APPENDIX B — MEMORANDUM ORDER OF THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF NEW YORK FILED JUNE 27, 2008

UNITED STATES DISTRICT COURT
S.D. NEW YORK

No. 08 Civ. 4328 (JSR)

THE SHIPPING CORPORATION OF INDIA, LTD.,

Plaintiff,

-v-

JALDHI OVERSEAS PTE LTD.,

Defendant.

June 27, 2008

MEMORANDUM ORDER

JED S. RAKOFF, District Judge.

In this maritime action, defendant Jaldhi Overseas PTE Ltd. ("Jaldhi") moves (1) to vacate those portions of the attachment of property by plaintiff The Shipping Corporation of India, Ltd. ("SCI") that consist of those electronic funds transfers ("EFTs") from third parties of which Jaldhi was the intended beneficiary but not yet the recipient, and (2) for counter-security for any putative recovery by Jaldhi on Jaldhi's counterclaims

against SCI. For the reasons set forth below, Jaldhi's motion to vacate portions of SCI's attachment is granted, but the vacatur is stayed for 90 days so that SCI can pursue interlocutory appeal; and Jaldhi's motion for counter-security is denied.

As this Court has previously explained, an attachment pursuant to Rule B of the Supplemental Rules for Certain Admiralty and Maritime Claims only applies to a defendant's property, and EFTs directed by third parties to a defendant do not become the defendant's property until the transfer is completed. *See Seamar Shipping Corp. v. Kremikovtzi Trade Ltd.*, 461 F. Supp. 2d 222 (S.D.N.Y. 2006). Hence, those EFTs from third parties that were attached before the transfer to the intended beneficiary, Jaldhi, had been completed cannot be attached pursuant to Rule B, and their attachment must be vacated.

Recognizing that this outcome was likely in light of *Seamar*, a decision of this Court with which some other courts have disagreed, *see Compania Sudamericana de Vapores S.A. v. Sinochem Tianjin Co.*, No. 06 Civ. 13765, 2007 U.S. Dist. LEXIS 24737, 2007 WL 1002265, *4 (S.D.N.Y. Apr. 4, 2007) (collecting cases), SCI's counsel, at oral argument of this motion, *see* transcript, 6/25/08, requested that the Court, if it granted vacatur, certify the case for interlocutory appeal pursuant to 28 U.S.C. § 1292(b) and stay the vacatur pending such appeal. Because the determination to vacate the attachment clearly "involves a controlling question of law as to which there is substantial ground for difference

of opinion," and because "an immediate appeal from the order may materially advance the ultimate termination of the litigation," 28 U.S.C. § 1292(b), the Court hereby certifies the vacatur for interlocutory appeal and stays the vacatur for 90 days so that plaintiff can pursue such an appeal on an expedited basis.

As to Jaldhi's motion for counter-security, however, the Court denies the motion because SCI has immunity from pre-judgment attachment under the Foreign Sovereign Immunity Act, 28 U.S.C. §§ 1602-1611.

SCI asserts that it is an instrumentality of the Government of India, *see, e.g., Williams v. The Shipping Corp. of India*, 653 F.2d 875, 876 (4th Cir. 1981), and hence entitled to immunity from suit except to the extent waived. SCI admits that, by bringing this action, it has waived its immunity from counterclaims, at least in the circumstances here presented. *See* § 1607(b)-(c); transcript, 6/25/08.

The Second Circuit, however, treats pre-judgment security for claims against a sovereign as a form of "attachment." *See, e.g., British Int'l Ins. Co. v. Seguros La Republica, S.A.*, 212 F.3d 138, 141-42 (2d Cir. 2000); *Stephens v. Nat'l Distillers & Chem. Corp.*, 69 F.3d 1226, 1229-30 (2d Cir. 1995). 28 U.S.C. § 1609 grants immunity from attachment to a sovereign instrumentality, subject only to the exceptions set forth in 28 U.S.C. §§ 1610 and 1611. But the only such exception to pre-judgment attachment predicated on waiver requires that such waiver be made "explicitly." § 1610(d)(1). Unlike a waiver

of a foreign state's immunity from attachment in aid of execution, which can be waived implicitly, "the immunity from *prejudgment attachment* [under § 1610(d)] can be waived only by *unmistakable and plain language.*" *S&S Mach. Co. v. Masinexportimport*, 706 F.2d 411, 416 (2d Cir. 1983) (second emphasis added). "[A] waiver of immunity from prejudgment attachment must be explicit in the common sense meaning of that word: 'the asserted waiver must demonstrate unambiguously the foreign state's intention to waive its immunity from prejudgment attachment in this country.'" *Banco de Seguros del Estado v. Mut. Marine Office, Inc.*, 344 F.3d 255, 261 (2d Cir. 2003) (quoting *S&S Mach.*, 706 F.2d at 416); *see also Libra Bank Ltd. v. Banco Nacional de Costa Rica, S.A.*, 676 F.2d 47, 49 (2d Cir. 1982). Neither SCI's susceptibility to counterclaims under § 1607 nor SCI's attachment of Jaldhi's funds amounts to an "unmistakable," "clear and unambiguous" waiver of SCI's immunity to pre-judgment attachment, and hence Jaldhi's motion for counter-security must be denied.

Accordingly, the Court hereby (a) grants Jaldhi's motion to vacate that portion of the funds attached by SCI that consists of EFTs still en route to Jaldhi, stays the vacatur for 90 days, and certifies that portion of this Memorandum Order for interlocutory appeal; and (b) denies Jaldhi's motion for counter-security. The Clerk of the Court is directed to close document number 7 in the Court's docket.

SO ORDERED.

APPENDIX C — OPINION AND ORDER OF THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF NEW YORK FILED NOVEMBER 20, 2006

UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF NEW YORK

06 Civ. 5507 (JSR)

SEAMAR SHIPPING CORPORATION,

Plaintiff,

-v.-

KREMIKOVTZI TRADE LTD. AND KREMIKOVTZI CORPORATION,

Defendants.

November 17, 2006, Decided
November 20, 2006, Filed

OPINION BY: JED S. RAKOFF

OPINION

OPINION AND ORDER

JED S. RAKOFF, U.S.D.J.

By Order dated November 14, 2006, the Court granted the motion of intervenor GSHL Bulgaria S.A. ("GSHL") to vacate the Court's *Ex Parte* Order of

Appendix C

Maritime Attachment, dated July 21, 2006, which restrained $ 243,004.87 in funds that were involved in an Electronic Funds Transfer ("EFT") routed through an intermediary bank in this District. This Opinion and Order will state the reasons for that determination and initiate further proceedings in this case.

For purposes of this motion, the pertinent facts are undisputed. Plaintiff Seamar Shipping Corporation is a company organized under the laws of Liberia and owner of the vessel M.V. Agios Raphael (the "Vessel"). Complaint P 2. By charter party dated February 11, 2004, plaintiff chartered the Vessel to defendants Kremikovtzi Trade Ltd. and Kremikovtzi Corporation (two Bulgarian companies here collectively called "Kremikovtzi") for the carriage of a cargo of bulk coal from Mobile to Bulgaria. *Id.* P 4. Although the Vessel completed its discharge at Bulgaria, plaintiff asserts that the Vessel was twice delayed — once while loading in Mobile and once while discharging in Bulgaria — and was thus on demurrage for some five days during the voyage. *Id.* PP 6-7. Plaintiff asserts that its total claim against Kremikovtzi is for $ 243,004.87. *Id.* P 12.

Plaintiff filed the instant action on July 21, 2006, together with an *ex parte* application for an order permitting it to attach any property held by Kremikovtzi in this District up to the sum of $ 243,004.87. In accordance with Rule B(1)(a) of the Supplemental Rules for Certain Admiralty and Maritime Claims ("Admiralty

Rules"), the Order was granted subject to being thereafter contested by Kremikovtzi.[1]

The attached funds were part of an EFT of $ 1,213,989.92 from intervenor GSHL's account at The Bank of New York's London branch to another GSHL account at UBS Bank's branch in Lugano, Switzerland. Harter Aff. P 6. The transfer was denominated in United States Dollars and thus had to be routed through an intermediary bank in the United States. *Id.* P 7. The funds were routed through UBS's branch in New York, where the attachment occurred. *Id.*

On October 3, 2006, intervenor GSHL made a restricted appearance in the instant case, pursuant to Rule E(8) of the Admiralty Rules, to contest the attachment. GSHL argued that when The Bank of New York 's London branch issued transfer instructions for the EFT requested by GSHL, the instructions misstated the account holder at the receiving bank as being Kremikovtzi, rather than the actual holder, GSHL. Harter Aff. P 8. In addition, GSHL argued that the

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1. Additionally, in an action before Judge Marrero, *Phoenix Bulk Carriers Ltd. v. Kremikovtzi Trade Ltd.*, 05 Civ. 9559, plaintiff obtained an order attaching $ 883,717.24 of Kremikovtzi's funds, Affirmation of Simon Harter dated October 17, 2006 ("Harter Aff."), at PP 2, 4, and the plaintiffs in two other actions that were subsequently consolidated with *Phoenix Bulk — Fino Marine S.A. v. Kremikovtzi Trade Ltd* , 05 Civ. 10320 and *D'Amato Fratelli Spa v. Kremikovtzi Trade*, 05 Civ. 10585 — obtained attachments of those same funds in equal or lesser amounts. Harter Aff. P 3.

Court should vacate the attachment because, regardless of whether GSHL or Kremikovtzi was the intended beneficiary of the EFT, the funds were not the property of either party while in transit and thus were not subject to attachment under Admiralty Rule B(1)(a). It was on the basis of this latter argument that the Court granted the motion to vacate the attachment.

The analysis begins with the text of Rule B(1)(a), which permits attachment, where "a defendant is not found within the district," of "the defendant's tangible or intangible personal property," limited only by "the amount sued for." In order to attach an EFT under this rule, it must be both "tangible or intangible property" *and* "defendant's" property.

In *Winter Storm Shipping, Ltd. v. TPI*, 310 F.3d 263, 278 (2d Cir. 2002), the Court of Appeals stated that "EFT funds in the hands of an intermediary bank" qualify as "tangible or intangible property" subject to attachment under Rule B(1)(a). *Winter Storm* purported to ground this statement on "the broad, inclusive language of Admiralty Rule B(1)(a)," *id.*, and on the EFT analysis in *United States v. Daccarett*, 6 F.3d 37 (2d Cir. 1993), a civil forfeiture action under federal drug laws, in which the Second Circuit held that "an EFT while it takes the form of a bank credit at an intermediary bank is clearly a seizable *res* under the forfeiture statutes," 6 F.3d at 55.

The Second Circuit has not spoken with one voice, however, on whether an EFT in the hands of an

intermediary bank can be said to be a "defendant's" property, where the defendant is either the originator or the intended beneficiary of the EFT. In *Winter Storm*, the Court of Appeals did not address this question explicitly. Still, because *Winter Storm* instructed the district court to reinstate the attachment at issue, that decision has been construed to hold that the EFT at issue was the property of the defendant — who was the originator of the EFT, *see* 310 F.3d at 266 — under Rule B(1)(a). *See, e.g., HBC Hamburg Bulk Carriers GMBH & Co. KG v. Proteinas y Oleicos S.A. de C.V.*, 2005 U.S. Dist. LEXIS 8009, 2005 WL 1036127, at *4 (S.D.N.Y. 2005). However, in *Aqua Stoli Shipping Ltd. v. Gardner Smith Pty Ltd.*, 460 F.3d 434 (2d Cir. 2006), the Second Circuit questioned the continued validity of *Winter Storm*'s implicit holding on this point:

> The correctness of our decision in *Winter Storm* seems open to question, especially its reliance on *Daccarett*, 6 F.3d at 55, to hold that EFTs are property of the beneficiary or sender of an EFT. Because *Daccarett* was a forfeiture case, its holding that EFTs are attachable assets does not answer the more salient question of *whose* assets they are while in transit. In the absence of a federal rule, we would normally look to state law, which in this case would be the New York codification of the Uniform Commercial Code, N.Y. U.C.C. Law §§ 4-A-502 to 504. Under state law, the EFT could not be attached because EFTs are property of neither the sender nor the

beneficiary while present in an intermediary bank. *Id.* §§ 4-A-502 cmt. 4 , 4-A-504 cmt. 1.

Aqua Stoli, 460 F.3d at 446 n.6 (emphasis in original). This footnote stops short of explicitly overruling *Winter Storm*, but nevertheless it raises a serious question of whether *Winter Storm*'s implicit holding that EFTs may be considered to be a defendant's property while in transit remains good law.[2]

Regardless of whether *Winter Storm* remains good law in general, there is a more narrow question at issue in this case: whether an EFT can be attached under

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2. Like other high authorities, the Court of Appeals sometimes moves in mysterious ways. While it has been said that the Court of Appeals "is bound by a decision of a prior panel unless and until its rationale is overruled, implicitly or expressly, by the Supreme Court or [the Second Circuit Court of Appeals] *en banc*," *United States v. Ianniello*, 808 F.2d 184, 190 (2d Cir. 1986), *rev'd on other grounds*, *United States v. Indelicato*, 865 F.2d 1370 (2d Cir. 1989), nevertheless, on occasion panels of the Second Circuit Court of Appeals have overruled prior decisions after providing notice either to the judges on the panels that issued the prior decisions, *see Burda Media, Inc. v. Viertel*, 417 F.3d 292, 298 & n.5 (2d Cir. 2005), or to all active members of the Court, *see Adeleke v. United States*, 355 F.3d 144, 155 & n.9 (2d Cir. 2004). The opinion in *Aqua Stoli*, however, does not appear to have been circulated to the panel that heard *Winter Storm*, and accordingly it may be doubtful whether *Aqua Stoli* could be considered to have overruled any part of *Winter Storm*. Yet the plain language in the above quoted passage in *Aqua Stoli* indicates that the decision in *Winter Storm* is now "open to question."

Appendix C

Rule B(1)(a) where the defendant is the intended *beneficiary* of the EFT, rather than the originator. In reliance on *Winter Storm*, *Aqua Stoli* stated the broad rule that "EFTs *to or from* a party are attachable by a court as they pass through banks located in that court's jurisdiction." *Aqua Stoli*, 460 F.3d at 436 (emphasis added). This statement suggests that EFTs are attachable while in transit regardless of whether the defendant is the originator or the intended beneficiary of the EFT. In *Winter Storm*, however, the defendant was clearly the originator of the EFT, *see* 310 F.3d at 266, and in *Aqua Stoli*, although the attachment applied to EFTs "to or from" the defendant, neither the court nor the parties addressed whether the funds that were actually attached had been sent to or from the defendant, *see* 460 F.3d 434, 436. Thus, *Aqua Stoli*'s statement that "EFTs to or from a party are attachable by a court," if construed as binding law, would substantially broaden *Winter Storm*'s holding, which technically applies only where the defendant is the originator of the EFT.

Given that *Aqua Stoli* called *Winter Storm* into serious doubt, *see Aqua Stoli*, 460 F.3d at 446 n.6, it would be illogical to construe other statements in *Aqua Stoli* to broaden *Winter Storm*. To the contrary, taken as a whole, *Aqua Stoli* requires this Court to construe *Winter Storm* narrowly. Accordingly, *Winter Storm*'s [IIN2]holding that an EFT is the property of an originator while in transit does not imply a corollary rule that the

EFT is also the property of a beneficiary while in transit.[3]

In the instant case, Kremikovtzi is the purported beneficiary of the EFT. Accordingly, neither *Winter Storm* nor *Aqua Stoli* binds this Court in determining whether the instant attachment can stand. These cases do, however, provide meaningful guidance. Both cases provide that state law may be borrowed if there is no federal admiralty law in point on the particular question presented." *Winter Storm*, 310 F.3d at 275; *Aqua Stoli*, 460 F.3d at 446 n.6 ("[i]n the absence of a federal rule, we would normally look to state law"). The Second Circuit has held that looking to state law is "especially appropriate" where "precedent in federal admiralty law is . . . thin," and

> "a decision . . . contrary to the general rule of the state might have disruptive consequences for the state banking system." [*Det Bergenske Dampskibsselskab v. Sabre Shipping Corp.*, 341 F.2d 50, 52-53 (2d Cir. 1965)] (citation omitted). New York being the situs for multiple transactions in world commerce, the New York banking system is particularly vulnerable to such disruption.

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3. Although prior to the decision in *Aqua Stoli*, some courts in this District held, in reliance on *Winter Storm*, that EFTs in transit are attachable property belonging to the intended beneficiary, *see, e.g.*, *HBC Hamburg*, 2005 U.S. Dist. LEXIS 8009, 2005 WL 1036127, at *4, no court has so held since *Aqua Stoli* was decided.

Appendix C

> Often, when a person in one foreign country makes a payment in U.S. dollars to someone in another foreign country, the payment clears through New York. . . . It is only appropriate therefore that we look to the New York law of attachment for guidance.

Reibor Int'l Ltd. v. Cargo Carriers (KACZ-CO.) Ltd., 759 F.2d 262, 266 (2d Cir. 1985).

In the absence of a federal rule governing whether an EFT is the property of an intended beneficiary while in transit, this Court will look to state law for guidance. *Aqua Stoli* identifies the applicable New York law as New York's codification of the Uniform Commercial Code. *See* 460 F.3d 434, at 446 n.6. The New York U.C.C. provides that "*until the funds transfer is completed* by acceptance by the beneficiary's bank of a payment order for the benefit of the beneficiary, *the beneficiary has no property interest in the funds transfer* which the beneficiary's creditor can reach." N.Y. U.C.C. § 4-A-502 cmt. 4 (emphasis added).

The EFT in this case had not been completed when it was attached at UBS's branch in New York, on its way to UBS's branch in Lugano, Switzerland. Harter Aff. PP 6-7. As a result, Kremikovtzi had no property interest in the attached ETF, as Admiralty Rule B(1)(a) requires. Accordingly, the Court, by the Order dated November 14, 2006, granted GSHL's motion to vacate the attachment.

Appendix C

At the time of oral argument on this motion, counsel for plaintiff requested, in the event GSHL prevailed on its motion to vacate, that the Court certify the case for interlocutory appeal pursuant to 28 U.S.C. § 1292(b). *See* Transcript, November 3, 2006, at 13. The determination here reached to vacate the attachment clearly "involves a controlling question of law as to which there is substantial ground for difference of opinion" and "an immediate appeal from the order may materially advance the ultimate termination of the litigation," 28 U.S.C. § 1292(b). Accordingly the Court hereby certifies this Opinion and Order, as well as the Order dated November 14, 2006, for interlocutory appeal.

Such an appeal, even if perfected, does not, however, stay further proceedings, if any, in the underlying case. To ascertain whether there are any such proceedings that must be addressed, the Court hereby orders counsel for each of the parties to jointly telephone Chambers by no later than November 22, 2006, so that the Court may determine how best to proceed.

SO ORDERED.

JED S. RAKOFF, U.S.D.J.

Dated: New York, New York

November 17, 2006

APPENDIX D — RELEVANT RULES AND STATUTES

Federal Rules of Civil Procedure, Supplemental Rules for Admiralty or Maritime Claims and Asset Forfeiture Actions, Rule B

Rule B. In Personam Actions: Attachment and Garnishment

(1) When Available; Complaint, Affidavit, Judicial Authorization, and Process. In an in personam action:

(a) If a defendant is not found within the district when a verified complaint praying for attachment and the affidavit required by Rule B(1)(b) are filed, a verified complaint may contain a prayer for process to attach the defendant's tangible or intangible personal property—up to the amount sued for—in the hands of garnishees named in the process.

(b) The plaintiff or the plaintiff's attorney must sign and file with the complaint an affidavit stating that, to the affiant's knowledge, or on information and belief, the defendant cannot be found within the district. The court must review the complaint and affidavit and, if the conditions of this Rule B appear to exist, enter an order so stating and authorizing process of attachment and garnishment. The clerk may issue supplemental process enforcing the court's order upon application without further court order.

(c) If the plaintiff or the plaintiff's attorney certifies that exigent circumstances make court review impracticable, the clerk must issue the summons and process of attachment and garnishment. The plaintiff has the burden in any post-attachment hearing under Rule E(4)(f) to show that exigent circumstances existed.

(d)(i) If the property is a vessel or tangible property on board a vessel, the summons, process, and any supplemental process must be delivered to the marshal for service.

(ii) If the property is other tangible or intangible property, the summons, process, and any supplemental process must be delivered to a person or organization authorized to serve it, who may be (A) a marshal; (B) someone under contract with the United States; (C) someone specially appointed by the court for that purpose; or, (D) in an action brought by the United States, any officer or employee of the United States.

(e) The plaintiff may invoke state-law remedies under Rule 64 for seizure of person or property for the purpose of securing satisfaction of the judgment.

Appendix D

N.Y. U.C.C. § 4A-502(4) provides:

> Creditor process with respect to a payment by the originator to the beneficiary pursuant to a funds transfer may be served only on the beneficiary's bank with respect to the debt owed by that bank to the beneficiary. Any other bank served with the creditor process is not obliged to act with respect to the process.

N.Y. U.C.C. § 4A-503 provides:

> For proper cause and in compliance with applicable law, a court may restrain (i) a person from issuing a payment order to initiate a funds transfer, (ii) an originator's bank from executing the payment order of the originator, or (iii) the beneficiary's bank from releasing funds to the beneficiary or the beneficiary from withdrawing the funds. A court may not otherwise restrain a person from issuing a payment order, paying or receiving payment of a payment order, or otherwise acting with respect to a funds transfer.

N.Y. U.C.C. § 4A-503.

MOTION FILED
FEB 17 2010

No. 09-849

IN THE

Supreme Court of the United States

THE SHIPPING CORPORATION OF INDIA, LTD.,
Petitioner,

—v.—

JALDHI OVERSEAS PTE LTD.,
Respondent.

ON PETITION FOR A WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE SECOND CIRCUIT

MOTION FOR LEAVE TO FILE AN *AMICUS CURIAE* BRIEF AND *AMICUS CURIAE* BRIEF OF THE MARITIME LAW ASSOCIATION OF THE UNITED STATES IN SUPPORT OF THE PETITIONER

WARREN J. MARWEDEL
MARWEDEL MINICHELLO & REEB PC
10 South Riverside Plaza
Suite 720
Chicago, Illinois 60606
(312) 902-1600

President,
The Maritime Law Association of the United States

LIZABETH L. BURRELL
Counsel of Record
CURTIS, MALLET-PREVOST, COLT & MOSLE LLP
101 Park Avenue
New York, New York 10178-0061
(212) 696-6000
lburrell@curtis.com

Counsel for Amicus Curiae
The Maritime Law Association of the United States

TABLE OF CONTENTS

Table of Authorities iii

Motion for Leave to File an *Amicus Curiae* Brief 1

Interest of *Amicus Curiae* 2

Summary of Argument 5

Argument 7

I. The Interpretation and Scope of a Federal Procedural Rule Characteristic of Admiralty Law Must Be the Subject of a Uniform Federal Rule and Cannot Be Subordinated to State Law. 7

A. Maritime Attachment is a Characteristic Feature of Maritime Law. 7

B. The Constitution Commands that Maritime Matters Be Governed by a Uniform Body of National Law, Not a Patchwork of State Laws. 8

C. In the Absence of a Federal Rule Determining If and When EFTs Are Subject to Maritime Attachment, the Federal Courts Have a Duty to Fashion One. 11

II. This Court Should Grant the Petition Because the Second Circuit Has Decided an Important Question of Federal Law that Has Not Been, but Should Be, Settled by this Court. 13

III. This Court Should Exercise its Supervisory Power to Ensure that Due Process Standards Commensurate with the Circumstances Were Observed 14

Conclusion 17

TABLE OF AUTHORITIES

Cases

American Dredging Co. v. Miller,
510 U.S. 443 (1994) 5

Atkins v. Fibre Disintegrating Co.,
85 U.S. (18 Wall.) 272 (1873) 8, 9

Aurora Maritime Co. v.
Abdullah Mohamed Fahem & Co.,
85 F.3d 44 (2d Cir. 1996)..... 9

Consub Delaware LLC v. Schahin Engenharia
Limitada, 543 F.3d 104 (2d Cir. 2008),
overruled by The Shipping Corp. of India Ltd.
v. Jaldhi Overseas PTE Ltd., 585 F.3d 58,
2009 U.S. App. LEXIS 22747, 2009 AMC
2409 (2d Cir. 2009) 13, 16, 18, 19

Exxon Shipping Co. v. Baker,
554 U.S. __, 128 S. Ct. 2605,
76 U.S.L.W. 4603 (2008) 4, 11, 14, 15

Knickerbocker Ice Co. v. Stewart,
253 U.S. 149 (1920) 11

Manro v. Almeida,
23 U.S. (10 Wheat.) 473 (1825) 9

Merchants Bank of Mobile v.
Dredge GENERAL G.L. GILLESPIE,
663 F.2d 1338 (5th Cir. 1991) 3, 4

Norfolk Southern v. Kirby,
543 U.S. 14 (2004) 11, 14

Offshore Logistics v. *Tallentire*,
477 U.S. 207 (1986) 3, 5

Panama R.R. Co. v. Johnson,
264 U.S. 375 (1924) 11

Ray v. Atl. Richfield Co.,
435 U.S. 151 (1978) 5

Sisson v. Ruby,
497 U.S. 358 (1990) 5

Sprietsma v. Mercury Marine,
537 U.S. 51 (2002) 4

The Shipping Corp. of India Ltd. v. Jaldhi Overseas PTE Ltd., 585 F.3d 58, 2009 U.S. App. LEXIS 22747, 2009 AMC 2409 (2d Cir. 2009) 13, 15, 18, 19

The Shipping Corp. of India, Ltd. v. Jaldhi Overseas PTE Ltd., No. 08 Civ. 4328, 2008 U.S. Dist. LEXIS 49209 (S.D.N.Y. June 27, 2008), *vacated and remanded*, 585 F.3d 58, 2009 U.S. App. LEXIS 22747, 2009 AMC 2409 (2d Cir. 2009) 17

United States v. Locke,
529 U.S. 89 (2000) 4

Winter Storm Shipping, Ltd. v. TPI,
310 F.3d 263 (2d Cir. 2003) 9, 15

Yamaha Motor Corp., U.S.A. v. Calhoun,
516 U.S. 1186 (1995) 5

Constitutional Provisions

U.S. CONSTITUTION Article I, § 8 10

U.S. CONSTITUTION Article III, § 1 10

U.S. CONSTITUTION Article III, § 2 10

Statutes

28 U.S.C. § 1292 3

Carriage of Goods by Sea Act,
46 U.S.C. §§ 30701-30707 2

Extension of Admiralty Jurisdiction Act,
46 U.S.C. § 30101 3

Federal Arbitration Act,
9 U.S.C. §§ 1-16 3

Foreign Sovereign Immunities Act,
28 U.S.C. §§ 1602-1611 3

Inland Rules Act,
33 U.S.C. §§ 2001-2038 3

Maritime Lien Acts of 1910 and 1920 & 1988 amendments,
46 U.S.C. §§ 31341-31343 3

Public Vessels Act,
46 U.S.C. §§ 31101-31113 3

Rules

FEDERAL RULES OF CIVIL PROCEDURE, SUPPLEMENTAL RULES FOR CERTAIN A ADMIRALTY OR MARITIME CLAIMS AND ASSET FORFEITURE ACTIONS, RULE B..... 5, 7, 16

RULES OF THE SUPREME COURT OF THE UNITED STATES RULE 37.2(B)..... 1

RULES OF THE SUPREME COURT OF THE UNITED STATES, RULE 37.2(A)..... 2

RULES OF THE SUPREME COURT OF THE UNITED STATES, RULE 37.6 2

Other Authorities

Brief of *Amicus Curiae* The Maritime Law Association of the United States in Support of Application of Federal Maritime Law dated October 5, 2007, filed in Consub Delaware LLC v. Schahin Engenharia Limitada, Docket Number 07-0833-cv (2d Cir.) 13

Michael F. Sturley, *Uniformity in the Law Governing the Carriage of Goods by Sea*, 26 J. MAR. L. & COMM. 553 (1995) 12

Norman Silber, *Why the U.C.C. Should Not Subordinate Itself to Federal Authority: Imperfect Uniformity, Improper Delegation and Revised Section 3-102(c)*, 55 U. PITT. L. REV. 442 (1994) 12

Supplemental Rule A advisory committee notes, 1966 adoption 10

No. 09-849

IN THE

Supreme Court of the United States

THE SHIPPING CORPORATION OF INDIA LTD.,
PETITIONER,

—v.—

JALDHI OVERSEAS PTE LTD.,
RESPONDENT.

On Petition for a Writ of Certiorari to the United States Court of Appeals for the Second Circuit

MOTION FOR LEAVE TO FILE AN *AMICUS CURIAE* BRIEF AND *AMICUS CURIAE* BRIEF OF THE MARITIME LAW ASSOCIATION OF THE UNITED STATES IN SUPPORT OF PETITIONERS

The Maritime Law Association of the United States (hereinafter "MLA") respectfully seeks leave to file an *amicus curiae* brief in support of the petition of The Shipping Corporation of India, Ltd. for a writ of certiorari pursuant to Rule 37.2(b) of the RULES OF THE SUPREME COURT OF THE UNITED STATES.[1]

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[1]. Pursuant to this Court's Rule 37.6, *amicus curiae* states that no counsel for any party authored this brief in whole or in

INTEREST OF *AMICUS CURIAE*

The MLA is a voluntary, nation-wide bar association founded in 1899, with a membership of approximately 3,100 attorneys, judges, law professors, and other distinguished members of the maritime community. Its attorney members, most of whom are specialists in maritime law, represent virtually all maritime interests—shipowners, charterers, cargo owners, port authorities, seamen, longshoremen, passengers, underwriters, financiers, and other maritime claimants and defendants.[2] This

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part, and no person or entity other than *amicus curiae* made a monetary contribution to the preparation or submission of this brief.

Pursuant to this Court's Rule 37.2(a), *amicus curiae* states that petitioner and respondent received timely notice of the intent to file this brief. Petitioner consented to the filing, but respondent withheld consent.

The MLA takes no position on whether or not electronic fund transfers with the defendant as either the originator or the beneficiary should be subject to attachment under Rule B but rather seeks a uniform rule governed by federal rather than state law.

2. The MLA has sponsored a wide range of maritime legislation and revisions thereto in its 110 years of existence, including the Carriage of Goods by Sea Act, 46 U.S.C. §§ 30701-30707; the maritime portions of the Federal Arbitration Act, 9 U.S.C. §§ 1-16, and the Foreign Sovereign Immunities Act, 28 U.S.C. §§ 1602-1611; the Maritime Lien Acts of 1910 and 1920 and their 1988 amendments, *see* 46 U.S.C. §§ 31341-31343; the Act permitting appeals from interlocutory admiralty decrees, 28 U.S.C. § 1292(a)(3); the Public Vessels Act, 46 U.S.C. §§ 31101-31113; the Extension of Admiralty Jurisdiction Act, 46 U.S.C. § 30101; and the Inland Rules Act, 33 U.S.C. §§ 2001-2038. *See also Merchants Bank of Mobile v. Dredge GENERAL G.L. GILLESPIE*, 663 F.2d 1338, 1350, n.17 (5th Cir. 1991) ("*Merchants Bank*") (MLA "regularly participates in national and international proceedings concerning maritime treaties and

Court has described the MLA as "an organization of experts in admiralty law" and "an expert body of maritime lawyers . . . ."[3]

The purposes of the MLA[4] are stated in its Articles of Incorporation:

> The objectives of the Association shall be to advance reforms in the Maritime Law of the United States, to facilitate justice in its administration, to promote uniformity in its enactment and interpretation, to furnish a forum for the discussion and consideration of problems affecting the Maritime Law and its administration, to participate as a constituent member of the Comité Maritime International and as an affiliated organization of the American Bar Association, and to act with other associations to bring about a greater harmony in the shipping laws, regulations and practices in different nations.

It is the MLA's policy to involve itself as *amicus curiae* only when important issues of maritime law or practice are implicated and only when the effect of

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conventions").

3. *Offshore Logistics* v. *Tallentire*, 477 U.S. 207, 223-24 (1986) ("*Offshore Logistics*").

4. Admiralty courts have recognized the MLA's general interests and concerns, including the "growing risk that fundamental principles of maritime law are presently being inadvertently eroded." *Merchants Bank*, 663 F.2d at 1349, n.17.

the Court's decision on maritime commerce or admiralty law may be substantial.[5] The MLA is interested in this case because:

(1) the decision at issue affects a specific procedure that is characteristic of maritime law, and has been used in some form in maritime cases throughout legal history;

(2) prejudgment attachment pursuant to Rule B of the SUPPLEMENTAL RULES FOR CERTAIN ADMIRALTY OR MARITIME CLAIMS AND ASSET FORFEITURE ACTIONS OF THE FEDERAL RULES OF CIVIL PROCEDURE ("Supplemental Admiralty Rules") is often the sole means of obtaining jurisdiction over maritime defendants, so the decision significantly affects the scope of admiralty jurisdiction;

(3) the use of State law to interpret a federal procedural rule violates the Constitution's allocation of admiralty law to federal rather than State power and the uniformity doctrine that this allocation was designed to effect;

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5. *E.g.*, *Exxon Shipping Co. v. Baker*, 554 U.S. __, 128 S. Ct. 2605, 76 U.S.L.W. 4603 (2008) ("*EXXON VALDEZ*"); *Sprietsma v. Mercury Marine*, 537 U.S. 51 (2002); *United States v. Locke*, 529 U.S. 89 (2000); *Yamaha Motor Corp., U.S.A. v. Calhoun*, 515 U.S. 1186 (1995); *American Dredging Co. v. Miller*, 510 U.S. 443 (1994); *Sisson v. Ruby*, 487 U.S. 358 (1990); *Offshore Logistics*, 477 U.S. 207; *Ray v. Atl. Richfield Co.*, 435 U.S. 151 (1978).

(4) as the organization that comprises the practitioners who are the primary users of the Supplemental Admiralty Rules, the MLA actively participated in the 1966 merger of the former General Admiralty Rules of the Supreme Court and the Federal Rules of Civil Procedure and has a strong interest in promoting the uniform application of the Supplemental Admiralty Rules in a manner consistent with their intent and purposes; and

(5) in accordance with MLA's objective of facilitating justice in the administration of maritime law, the MLA is concerned with maintaining procedural fairness in the national courts that formulate and apply the laws affecting maritime commerce.

The MLA's nationwide membership and members of the maritime community therefore have a special interest in this Court issuing a writ of certiorari and can provide an impartial view of the importance of this case to maritime practice.

SUMMARY OF ARGUMENT

The Constitution allocates substantive and procedural admiralty law to federal, not state, control. Accordingly, as a matter of federal competence, and because of the need for national uniformity that led to that allocation of competence, characteristic features of maritime law such as maritime attachment should not be subject to the vagaries of State law. The type of property within

the reach of Rule B should instead be defined by a uniformly applicable federal standard. If the existing law interpreting Rule B does not already provide that standard, it is incumbent on the federal courts to formulate one.

Resolving the question at issue is a matter of tremendous importance. New York is one of the world's principal maritime centers and nearly every international transaction using US dollars as the currency of payment will at some point pass through New York as an electronic funds transfer (EFT). All merchants and shipping interests involved in international commerce require a single, unassailable rule from this Court in order to have a reliable legal framework on which they can structure their contracts, financing, and other corporate transactions, down to where they register to do business. The issue on which certiorari is sought—whether or not EFTs of any kind are subject to attachment at any point in the transfer process—is therefore an issue of federal law with profound and far-reaching consequences that should be settled by this Court.

The Second Circuit sharply departed from the requirements of due process by (1) deciding issues that were not raised in or by the District Court or briefed by the parties on appeal; (2) founding its decision on factual allegations by *amici* and commentators that were neither supported by a record nor subject to challenge by the parties; and (3) without notifying the parties, overruling *sua sponte* and *en banc* its own precedent dealing with a significant and complex point of law that neither

party was given an opportunity to brief. While it is not the business of this Court to correct every erroneous decision, it is nevertheless this Court's role to exercise its supervisory powers to amend the Second Circuit's departure from the usual course of judicial proceedings.

ARGUMENT

I. THE INTERPRETATION AND SCOPE OF A FEDERAL PROCEDURAL RULE CHARACTERISTIC OF ADMIRALTY LAW MUST BE THE SUBJECT OF A UNIFORM FEDERAL RULE AND CANNOT BE SUBORDINATED TO STATE LAW.

A. Maritime Attachment is a Characteristic Feature of Maritime Law.

In a landmark decision issued in 2003, the Second Circuit held:

> Maritime attachment is centuries old. "The use of the process of attachment in civil causes of maritime jurisdiction by courts of admiralty . . . has prevailed during a period extending as far back as the authentic history of those tribunals can be traced." *Atkins v. Fibre Disintegrating Co.*, 85 U.S. (18 Wall.) 272, 303 (1873). As early as 1825, the Supreme Court was able to say of the right of attachment in *in personam* admiralty cases that "[t]his Court has entertained such suits too often, without hesitation, to permit the right now to be questioned." *Manro v. Almeida*, 23 U.S. (10

> Wheat.) 473, 486 (1825). "***[M]aritime attachment is a feature of admiralty jurisprudence that antedates both the congressional grant of admiralty jurisdiction to the federal district courts and the promulgation of the first Supreme Court Admiralty Rules in 1844.***" *Aurora Maritime Co. v. Abdullah Mohamed Fahem & Co.*, 85 F.3d 44, 47 (2d Cir. 1996).

Winter Storm Shipping, Ltd. v. TPI, 310 F.3d 263, 267-68 (2d Cir. 2003) (parallel citations omitted) (emphasis added).

Attachment is therefore one of the characteristic features of maritime procedure, which is embodied in a special group of rules founded on traditional practice. *See* Supplemental Rule A advisory committee notes, 1966 adoption. Such rules remain of great importance in facilitating maritime commerce by providing a means of enforcing the obligations of distant debtors.

B. The Constitution Commands that Maritime Matters Be Governed by a Uniform Body of National Law, Not a Patchwork of State Laws.

It was improper to use State law to control the interpretation and scope of a characteristic admiralty procedure such as maritime attachment. *See* U.S. CONST. art. III, § 1, § 2, cl. 2; U.S. CONST. art. I, § 8, cl. 3.

> [The Constitution] took from the States all power, by legislation or judicial decision, to

> contravene the essential purposes of, or to work material injury to, characteristic features of such law or to interfere with its proper harmony and uniformity in its international and interstate relations. To preserve harmony and appropriate uniform rules relating to maritime matters and bring them within control of the Federal Government was the fundamental purpose.

Knickerbocker Ice Co. v. Stewart, 253 U.S. 149, 160 (1920).

This Court has consistently confirmed that the Framers intended "to place the entire subject [of maritime law]—its substantive as well as its procedural features—under national control." *Panama R.R. Co. v. Johnson*, 264 U.S. 375, 386 (1924); *accord Norfolk Southern v. Kirby*, 543 U.S. 14, 23, 28 (2004)[6]; *see* EXXON VALDEZ, 128 S. Ct. at 2630 n.21. Thus, "in several contexts, [this Court has] recognized that vindication of maritime policies demand[s] uniform adherence to a federal rule of decision . . . ." *Kirby*, 543 U.S. at 28.

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6. *See Kirby*, 543 U.S. at 23 ("Article III's grant of admiralty jurisdiction must have referred to a system of law coextensive with, and operating uniformly in, the whole country. It certainly could not have been the intention to place the rules and limits of maritime law under the disposal and regulation of the several States, as that would have defeated the uniformity and consistency at which the Constitution aimed on all subjects of a commercial character affecting the intercourse of the States with each other or with foreign states.") (citations and internal quotation marks omitted).

Application of state law—even when most states have adopted some version of a model law like the UCC—is offensive to the Constitution not only as a matter of principle, but also would inevitably impair the uniformity required in maritime cases as a practical matter. As the MLA stated in its *amicus* brief to the Second Circuit in a Rule B case overruled by the decision at issue,

> Even if all fifty states adopted identical versions of UCC Article 4A (which has not happened), application of state law would still disrupt the necessary uniformity in the availability of maritime attachments. *See generally* Norman Silber, *Why the U.C.C. Should Not Subordinate Itself to Federal Authority: Imperfect Uniformity, Improper Delegation and Revised Section 3-102(c)*, 55 U. PITT. L. REV. 442, 452-53, 456-57, 459-60, nn.72, 134, 139 & 142 (1994) (discussing the deliberate choice made to enact a fifty-state statute rather than a federal statute so that, if desired, states could depart from the standard); *see also* Michael F. Sturley, *Uniformity in the Law Governing the Carriage of Goods by Sea*, 26 J. MAR. L. & COMM. 553, 567 (1995) (discussing how apparent uniformity–adoption of the same text–quickly degenerates into inconsistency).[7]

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7. Brief of *Amicus Curiae* The Maritime Law Association of the United States in Support of Application of Federal Maritime Law dated October 5, 2007 at 8-9, 12-13, filed in Consub Delaware LLC v. Schahin Engenharia Limitada, Docket

Whether or not it was error for the Second Circuit to hold that electronic funds transfers were not subject to attachment, the application of state law to reach this result impermissibly erodes the uniformity necessary to conduct maritime and international commerce and defies the constitutional provisions recognizing that necessity by placing control of admiralty under national authority.

C. In the Absence of a Federal Rule Determining If and When EFTs Are Subject to Maritime Attachment, the Federal Courts Have a Duty to Fashion One.

Because neither this Court nor Congress has had occasion to establish a rule concerning maritime attachment of EFTs, it was incumbent upon the Second Circuit, as a federal court sitting in admiralty, to create a national rule rather than to defer to state law.

In a case of great general interest, this Court recently confirmed the U.S. courts' "federal maritime common law authority" in admiralty cases to craft and "regulate a common law remedy for which *responsibility lies with this Court as a source of judge-made law in the absence of statute.*" *EXXON VALDEZ*, 128 S. Ct. at 2626-27 (emphasis added); *see id.* at 2630 n.21; *see also Kirby*, 543 U.S. at 23, 28.

Number 07-0833-cv (2d Cir.) (citations and parenthesis omitted). *See Consub Delaware LLC v. Schahin Engenharia Limitada*, 543 F.3d 104 (2d Cir. 2008), *overruled by The Shipping Corp. of India Ltd. v. Jaldhi Overseas PTE Ltd.*, 585 F.3d 58, 2009 U.S. App. LEXIS 22747, 2009 AMC 2409 (2d Cir. 2009).

The duty of federal courts to fashion a maritime rule where none exists arises from the character of maritime law as "a mixture of statutes and judicial standards, an amalgam of traditional common-law rules, modifications of those rules, and newly created rules . . . . The Judiciary has traditionally taken the lead in formulating flexible and fair remedies in the law maritime, and Congress has largely left to this Court the responsibility for fashioning the controlling rules of admiralty law' . . . ." *Id.* Instead of resorting to state law when a case poses a novel question, "past precedent argues for . . . setting a judicially derived standard, subject of course to congressional revision." *Id.*[8]

To be sure, in announcing a new rule, a federal court may consult other bodies of law—precedents, statutes, and rules of the States and other nations, as well as conventions and other international laws—to develop its own standard; but here, the Second Circuit instead substituted state law for federal law, ruling explicitly that "Because EFTs in the temporary possession of an intermediary bank are not property of either the originator or the beneficiary *under New York law*, they cannot be subject to attachment under Rule B." *Jaldhi*, 585 F.3d at **35 (emphasis added).

That statement directly contradicts both the outcome and reasoning of *Winter Storm* and *Consub*, the Second Circuit cases overruled by *Jaldhi*. In *Winter Storm*, the Second Circuit held that because

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[8]. *Id.*, slip op. at 35-36 n.21 (emphasis added; internal quotation marks omitted).

Rule B embodied a characteristic feature of admiralty, state statutes were preempted by a judge-made federal rule. 310 F.3d at 279. The *Consub* court observed that there was "no justification for departing from the principle of *stare decisis* here where Schahin has not shown that *Winter Storm* is unworkable, and where admiralty jurisdiction is the subject of congressional legislation and Congress remains free to alter the *Winter Storm* rule." 543 F.3d at 109.

Even if there had been a sea change in the single year between *Consub* and *Jaldhi* that would justify a difference in their outcome, that novel result should have been reached by developing and announcing a new federal admiralty standard defining the scope of Rule B, not by abdicating a federal court's rule-making responsibility and deferring to state law.

II. This Court Should Grant the Petition Because the Second Circuit Has Decided an Important Question of Federal Law that Has Not Been, but Should Be, Settled by this Court.

Because EFTs typically pass through New York, no other Circuit will have occasion to rule on the question posed here. Nevertheless, this matter demands the attention of this Court because of the importance of the question presented.

New York is a great center of maritime and commercial activity, and anything that affects the functioning of maritime law in New York will

produce results in the international commercial community. Here, the results are of major magnitude. Those contemplating transactions need to know what resources are or are not available if the deal goes awry in order to decide what kind of security might be required beforehand. Maritime claimants need to know what funds might be available to satisfy an award or judgment in order to decide whether or not to proceed. Locations of corporate offices and designation of agents for service of process are also affected.

In order to flow smoothly, international commerce and shipping demand a consistent and reliable legal framework, including a final resolution of the type of property that can be attached under Rule B. This Court should settle this important question of federal law.

III. This Court Should Exercise its Supervisory Power to Ensure that Due Process Standards Commensurate with the Circumstances Were Observed.

Because *Winter Storm* and *Consub* expressly permitted attachment of EFTs originated by maritime defendants, the *Jaldhi* defendant moved to vacate the attachment only of EFTs of which the defendant was the beneficiary. The district court's ruling was therefore restricted to the narrow issue of whether or not such EFTs were subject to attachment, and the question on appeal was restricted the district court's resolution of that single circumscribed question. *See Shipping Corp. of India,*

Ltd. v. Jaldhi Overseas PTE Ltd., No. 08 Civ. 4328, 2008 U.S. Dist. LEXIS 49209 (S.D.N.Y. June 27, 2008), *vacated and remanded*, 585 F.3d 58, 2009 U.S. App. LEXIS 22747, 2009 AMC 2409 (2d Cir. 2009).

Despite the fineness of the point presented on appeal,[9] the Second Circuit issued a sweeping decision and, without inviting briefing by the parties or giving them any indication of the intended scope of the impending decision, took the exceptional step of overruling a precedent on which the members of the maritime community had based their conduct, expectations, and contractual arrangements.

Moreover, again without notifying the parties and despite the constraints on overturning established precedents noted by the *Consub* panel,[10]

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9. *Jaldhi*, 585 F.3d at *66-*67 ("the question presented squarely in this appeal—whether an EFT is defendant's property when defendant is the ***beneficiary*** of that EFT") (emphasis added).

10. The *Consub* panel stated:

> [I]t is well established in this Circuit that 'one panel of this Court cannot overrule a prior decision of another panel, unless there has been an intervening Supreme Court decision that casts doubt on [this Court's] controlling precedent,' or unless an en banc panel of this Court overrules the prior decision. There has been no intervening Supreme Court case, and no decision by an en banc panel overruling *Winter Storm*."

Consub, 543 F.3d at __. This Court did not issue any opinions on Rule B between the decisions in *Consub* and *Jaldhi*.

the panel sought and the active Circuit judges agreed to issue the *Jaldhi* decision through a "mini en banc" procedure. A question that the Panel thought merited deliberation by the entire Circuit should surely be decided with the benefit of the parties' arguments, particularly in view of the impregnability within the Circuit of a decision with en banc effect.

Although the *Consub* court stated that it had not been shown that *Winter Storm* was "unworkable," 543 F.3d at 109, the *Jaldhi* court relied on its perception that *Winter Storm* had the "untenable consequences" alleged by an *amicus* and commentator, specifically: "disrupt[ing] th[e] balance [of the banking system] and threaten[ing] the efficiency of funds transfer systems, perhaps including Fedwire"; and "discourag[ing] dollar-denominated transactions and damag[ing] New York's standing as an international financial center." *Jaldhi*, 585 F.3d at *62. In deciding a case with such far-reaching consequences, the court should have given the parties an opportunity to test the accuracy of these perceptions.

Especially in view of the worldwide attention focused on this case, this Court should exercise its supervisory power to ensure that the process by which a conclusion is reached will withstand the strictest scrutiny.

CONCLUSION

The MLA respectfully requests that the Court grant certiorari and resolve the questions presented by petitioner The Shipping Corporation of India Ltd.

	Respectfully submitted,
WARREN J. MARWEDEL MARWEDEL MINICHELLO & REEB PC 10 South Riverside Plaza Suite 720 Chicago, Illinois 60606 (312) 902-1600 *President,* *The Maritime Law* *Association* *of the United States*	LIZABETH L. BURRELL *Counsel of Record* CURTIS, MALLET-PREVOST, COLT & MOSLE LLP 101 Park Avenue New York, NY 10178- 0061 (212) 696-6995 *Attorneys for MLA in* *Support of Petitioner*

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IN THE

Supreme Court of the United States

THE SHIPPING CORPORATION OF INDIA, LTD.,
Petitioner,

—v.—

JALDHI OVERSEAS PTE LTD.,
Respondent.

ON PETITION FOR A WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE SECOND CIRCUIT

BRIEF OF *AMICUS CURIAE* THE CLEARING HOUSE ASSOCIATION L.L.C. IN OPPOSITION TO THE PETITION

BRUCE E. CLARK*
SULLIVAN & CROMWELL LLP
125 Broad Street
New York, New York 10004-2498
(212) 558-4000
clarkb@sullcrom.com

Counsel of Record for The Clearing House Association L.L.C.

H. RODGIN COHEN
MICHAEL M. WISEMAN
LAURENT S. WIESEL
SULLIVAN & CROMWELL LLP
Of Counsel

TABLE OF CONTENTS

Page

TABLE OF AUTHORITIES iii

STATEMENT OF INTEREST OF *AMICUS CURIAE* 1

SUMMARY OF ARGUMENT 4

ARGUMENT 7

I. The Petition Should Be Dismissed as Moot 7

II. The Petition Should Be Denied Because the Second Circuit Properly Concluded, as a Matter of Federal and New York Law, that EFTs Are Not Subject to Rule B Attachment 10

A. The Opinion Correctly Found that There Was No Relevant Federal Law Determining an Admiralty Defendant's Interest in an EFT 10

1. Civil Forfeiture Law Does Not Address a Defendant's Interest in Property 10

2. There Is No Other Federal Law on Point that the Second Circuit Overlooked 12

B. The Second Circuit Properly Looked to State Law to Determine the Property Rights at Issue 16

Page

C. There Is No Dispute as to the Result of Applying State-Law Property Rights in this Case 19

III. There Is No Reason for this Court to Review the Opinion 21

CONCLUSION 25

RESPONDING APPENDIX

The Shipping Corp. of India Ltd. v. *Jaldhi Overseas Pte. Ltd.*, No. 08 Civ. 4328 (JSR), slip op., Order and Judgment (S.D.N.Y. Oct. 30, 2009) 1b

The Shipping Corp. of India Ltd. v. *Jaldhi Overseas Pte. Ltd.*, No. 08 Civ. 4328 (JSR), slip op., Order Directing Clerk's Office to Release Funds (S.D.N.Y. Nov. 6, 2009) 2b

TABLE OF AUTHORITIES

Page(s)

CASES

Aqua Stoli Shipping Ltd. v. Gardner Smith Pty Ltd.,
460 F.3d 434 (2d Cir. 2006) 11

Banque Worms v. *BankAmerica Int'l*,
77 N.Y. 2d 362, 568 N.Y.S.2d 541 (1991) 2, 20

Board of License Com'rs of Town of Tiverton v. *Pastore*,
469 U.S. 238 (1985) 7

Butner v. *United States*,
440 U.S. 48 (1979) 18

Cala Rosa Marine Co. Ltd. v. *Sucres et Deneres Group*,
613 F. Supp. 2d 426 (S.D.N.Y. 2009) 15, 23

California v. *San Pablo & Tulare R.R. Co.*,
149 U.S. 308 (1893) 8

California ex rel. State Lands Comm'n v. *United States*,
457 U.S. 273 (1982) 16-17

Church of Scientology of Cal. v. *United States*,
506 U.S. 9 (1992) 8

Clearfield Trust Co. v. *United States*,
318 U.S. 363 (1942) 17

Page(s)

Crosby v. *National Foreign Trade Council*,
530 U.S. 363 (2000) 21

Deakins v. *Monaghan*,
484 U.S. 193 (1988) 8

Delaware v. *New York*,
507 U.S. 490 (1993) 17

Det Bergenske Dampskibsselskab v. *Sabre Shipping Corp.*,
341 F.2d 50 (2d Cir. 1965) 18

Grain Traders, Inc. v. *Citibank, N.A.*,
160 F.3d 97 (2d Cir. 1998) 2, 13, 18

Grupo Mexicano de Desarrollo S.A. v. *Alliance Bond Fund, Inc.*,
527 U.S. 308 (1998) 9

The Hamilton,
207 U.S. 398 (1907) 17

Harper ex rel. Harper v. *Poway Unified School Dist.*,
549 U.S. 1262 (2007) 9

J. Lauritzen A/S v. *Dashwood Shipping, Ltd.*,
65 F.3d 139 (9th Cir. 1995) 12

Madruga v. *Superior Court of State of Calif. in and for San Diego County*,
346 U.S. 556 (1954) 17

Pride Shipping Corp. v. *Tafu Lumber Co.*,
898 F.2d 1404 (9th Cir. 1990) 9

Page(s)

Reibor Int'l Ltd. v. *Cargo Carriers (KACZ-CO.), Ltd.*,
759 F.2d 262 (2d Cir. 1985) 16, 18

In re Rodgers,
333 F.3d 64 (2d Cir. 2003) 17, 18

Securities and Exchange Commission v. *Credit Bancorp, Ltd.*,
279 F. Supp. 2d 247 (S.D.N.Y. 2003) 18

Sonito Shipping Co. Ltd. v. *Sun United Maritime Ltd.*,
478 F. Supp. 2d 532 (S.D.N.Y. 2007) 21

Swift & Co. Packers v. *Compania Colombiana Del Caribe, S.A.*,
339 U.S. 684 (1950) 9

United States v. *Daccarett*,
6 F.3d 37 (2d Cir. 1993) ..... *passim*

Wilburn Boat Co. v. *Fireman's Fund Ins. Co.*,
348 U.S. 310 (1955) 17

Winter Storm Shipping, Ltd. v. *TPI*,
310 F.3d 263 (2d Cir. 2002),
cert. denied, 539 U.S. 927 (2003) ..... *passim*

STATUTES & RULES

U.S. CONST. art. III, § 2 ..... 7, 8

21 U.S.C. § 881 11

28 U.S.C. § 2072 21

Page(s)

FEDERAL RESERVE SYSTEM REGULATION J, 12 C.F.R. Pt. 210 ..... 7, 18-19

FED. R. CIV. P. SUPP. R. B ..... *passim*

U.C.C. § 4A-104 13

U.C.C. § 4A-402 ..... 14, 20

U.C.C. § 4A-502 & cmt. ..... *passim*

U.C.C. § 4A-503 & cmt. ..... *passim*

MISCELLANEOUS

Permanent Editorial Board for the Uniform Commercial Code, PEB Commentary No. 16, Sections 4A-502(d) and 4A-503, July 1, 2009..... 14

The Clearing House Association L.L.C. (the "Clearing House") submits this brief as *amicus curiae* in opposition to The Shipping Corporation of India, Ltd.'s ("SCI's") Petition for a Writ of Certiorari (the "Petition" or "Pet.") for review of the opinion of the United States Court of Appeals for the Second Circuit filed on October 16, 2009 in this matter (the "Opinion," Appendix to Petition ("Pet. App.") 1a-31a).[1]

STATEMENT OF INTEREST OF *AMICUS CURIAE*

The Clearing House is an association of leading commercial banks that, through an affiliate, The Clearing House Payments Company L.L.C. ("Payco"), provides payment, clearing and settlement services to its member banks and other financial institutions.[2]

The Clearing House was the only participant in this matter to urge the Second Circuit to decide, as it ultimately did, to overrule its earlier opinion in

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[1] Counsel for each party was given timely notice of the Clearing House's intent to file this brief, and consented. No counsel for a party authored any portion of this brief, nor did any person or entity other than the *amicus curiae* make any monetary contribution to the preparation or submission of this brief.

[2] The members of the Clearing House are Bank of America, N.A., The Bank of New York Mellon, Capital One, N.A., Citibank, N.A., Deutsche Bank Trust Company Americas, HSBC Bank USA, N.A., JPMorgan Chase Bank, N.A., The Royal Bank of Scotland, N.V., UBS AG, U.S. Bank N.A. and Wells Fargo Bank, N.A.

Winter Storm Shipping, Ltd. v. *TPI*, 310 F.3d 263 (2d Cir. 2002), *cert. denied*, 539 U.S. 927 (2003). In *Winter Storm*, a three-judge panel fashioned a rule in the Second Circuit that the amount of an electronic funds transfer ("EFT") at an intermediary bank is subject to attachment under Rule B(1)(a) of the Supplemental Rules for Certain Admiralty and Maritime Claims (and, now, Asset Forfeiture Actions) ("Rule B"). 310 F.3d at 278. Rule B permits the attachment of "the defendant's tangible or intangible property." FED. R. CIV. P. SUPP. R. B(1)(a). *Winter Storm* permitted attachment of the amount of an EFT payment order received by an intermediary bank as property of the "originator" of the EFT. The case below presented the issue of whether *Winter Storm*'s holding should be extended to cases where the defendant was the "beneficiary" of a funds-transfer payment order.

EFTs have long been an integral component of business transactions and the general economy, as they facilitate an efficient, high-speed and low-cost method of making payments. *See Banque Worms* v. *BankAmerica Int'l*, 77 N.Y. 2d 362, 369, 568 N.Y.S.2d 541, 545 (1991). The effective operation of the funds-transfer system in the United States depends on the uniform observance of its rules. Hence, all fifty states and every U.S. territory (with the exception of Guam) have adopted Article 4A of the Uniform Commercial Code ("U.C.C.") to determine the rights, duties, and liabilities of parties involved in the funds-transfer process. *See Grain Traders, Inc.* v. *Citibank, N.A.*, 160 F.3d 97, 102-03 (2d Cir. 1998). Contrary to the *Winter Storm* rule, Article 4A plainly declares that an intermediary bank holds no property of the

originator or beneficiary of a funds transfer and, because of that fact, intermediary banks are immune from attachments seeking property of the originator or the beneficiary. *See* U.C.C. §§ 4A-502(4) & cmt. 4; 4A-503 & cmt.

As a result of *Winter Storm* and its progeny, major banks in New York every day were being served with hundreds of writs of maritime attachment targeting EFTs. This imposed significant strains on the banks and the international funds-transfer system. Banking customers could no longer be assured of completing U.S.-dollar funds transfers through New York without judicial interference. As the court below concluded: "Our holding in *Winter Storm* not only introduced uncertainty into the international funds transfer process, but also undermined the efficiency of New York's international funds transfer business." Pet. App. 7a (internal quotations and citation omitted).

A large portion of EFTs involving U.S. dollars are routed through the Clearing House banks because of their positions as leading financial institutions, their widespread correspondent bank networks, and the dollar's continuing role as the world's leading currency for international trade. Moreover, Payco operates the Clearing House Interbank Payments System ("CHIPS"), which each day processes on average over 330,000 payment orders, with an aggregate average daily value of $1.450 trillion as of December 31, 2009.[3]

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[3] *See* www.chips.org/docs/000652.pdf (last visited Feb. 11, 2010).

Accordingly, the Clearing House has a substantial interest in the questions presented in this case.

SUMMARY OF ARGUMENT

As a threshold matter, the issues presented in the Petition are moot. The Opinion below affirmed a June 27, 2008 Order of the U.S. District Court for the Southern District (Rakoff, J.) (the "Vacatur Order," Pet. App. 32a-35a) vacating the attachment of funds involved in a number of EFTs of which the defendant, Jaldhi, was the beneficiary. On remand, the district court took two actions that make this case unreviewable. *First*, the district court entered a final judgment dismissing SCI's lawsuit and directed the Clerk of the Court to close all open docket entries. *See* Responding Appendix ("Resp. App.") 1b. And *second*, the court ordered the release of the funds that had been attached prior to the Vacatur Order. *Id.* 3b. As a result, this Court cannot grant effective relief to SCI even it prevails, and there is no live "controversy" to review.

There is no reason, in any event, for this Court to review the Opinion of a panel of the Second Circuit that was reviewed and approved by all nine active members of the court. The court below found "*Winter Storm*'s reasons unpersuasive and its consequences untenable." Pet. App. 23a. In particular, the court concluded that "the holding in *Winter Storm* erroneously relied on [*United States* v.] *Daccarett*, 6 F.3d 37 [(2d Cir. 1993), a civil forfeiture case], to conclude that EFTs are attachable property," and, further, that "the effects of *Winter Storm* on the federal courts and international banks in New York are too significant

to let this error go uncorrected simply to avoid overturning a recent precedent." Pet. App. 19a.

Setting aside *Winter Storm*, the court instead examined established precedent discussed *infra* and held that from then on the rule in the Second Circuit would be that "EFTs being processed by an intermediary bank in New York are not subject to Rule B attachment." *Id.* 29a. The Petition does not cite to any federal law or conflicting precedent that supports the *Winter Storm* rule and does not otherwise point to any important interest that would be served by this Court's review of the Opinion.

First, the Opinion properly concluded that "*Daccarett* provides no persuasive guidance on the validity of Rule B attachments of EFTs, and should not serve as the foundation for a rule that allows the attachment of EFTs under Rule B." Pet. App. 25a. There is no dispute that to attach an EFT under Rule B, the amount of an EFT must both be (1) "tangible or intangible property" and (2) the "defendant's" property. As the Petition concedes, *Daccarett* held only that funds traceable to an illegal activity were subject to forfeiture under 21 U.S.C. § 881, and not that the originator or beneficiary of an EFT had a *property interest* in the amount of a funds-transfer payment order at an intermediary bank.

Second, after concluding that *Winter Storm* had been wrong to find support in *Daccarett*, the court followed federal precedent and turned to state law to determine whether the amount of an EFT can be considered a "defendant's" property for purposes of attachment under Rule B. *See* Pet. App. 26a-27a. SCI does not contend that there is any valid federal

precedent for the *Winter Storm* rule that the court below overlooked. Instead, the Petition argues expansively that looking to State law in this case conflicts with "historical purposes of maritime attachment" and that the Second Circuit should have "fashion[ed] a rule of attachability of 'intangible property'" consistent with those purposes. *See* Pet. 24. This claim has no merit.

Third, the Court correctly held that the State law directly applicable to funds transfers passing through New York, Article 4A of New York's codification of the U.C.C., "establish[es] that EFTs are neither the property of the originator or the beneficiary while briefly in the possession of an intermediary bank." Pet. App. 28a. Although the result of this holding is that the amount of an EFT cannot be subject to attachment under Rule B, there is no conflict between the Second Circuit's conclusion and the language of Rule B or the "historical purposes of maritime attachment."

Fourth, there are no other compelling interests at stake that warrant review. The parties below did not argue the points now raised in the Petition. The question of whether the amount of an EFT is the "defendant's" property subject to attachment under Rule B has only been faced by the courts of the Second Circuit. There is no important domestic interest in maintaining the ability to attach the amount of an EFT under Rule B in actions by and against foreign parties with few or no U.S. contacts. And, finally, the Petition's assertion that this Court should review the Opinion to avoid "disrupt[ing] the uniformity necessary to the smooth functioning of maritime commerce" is ironic. Not only is this assertion unfounded and unsupported,

but the Opinion in fact restores the uniformity of treatment of funds transfers under the U.C.C. and federal law and enhances the smooth functioning of the international payments system. *See* FEDERAL RESERVE SYSTEM REGULATION J, 12 C.F.R. Pt. 210.

ARGUMENT

I. The Petition Should Be Dismissed as Moot.

The initial issue in this case is whether the release of the funds restrained pending the disposition of SCI's appeal to the Second Circuit and dismissal of the underlying action on remand permit further review of the Opinion consistent with principles of justiciability under Article III of the Constitution. We respectfully submit that such review is not permitted.[4]

The Opinion concluded that the district court did not err in vacating the attachment of the amounts of EFTs of which the defendant below was the beneficiary, and remanded the cause to the district court with directions to consider whether to vacate the remaining portions of the attachment order affecting EFTs. Pet. App. 29a. On remand, in an Order and Judgment dated October 30, 2009 and entered on November 3, 2009, the district court held that it was "patent that the remaining portion of the attachment previously issued in this case must be

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[4] Counsel should inform the Court of developments that may have the effect of depriving the Court of jurisdiction to hear this matter due to the absence of a justiciable "controversy." *See, e.g., Board of License Com'rs of Town of Tiverton* v. *Pastore*, 469 U.S. 238, 240 (1985).

vacated and all remaining motions dismissed as moot." Resp. App. 1b.

The district court also directed the entry of a final judgment dismissing the case and directed the Clerk of the Court to close all open docket entries, *id.*, and a few days later ordered the release of the funds that SCI had managed to attach before the district court's Vacatur Order. *See id.* 3b. These events took place well before the Petition was filed on January 14, 2010.

Article III of the Constitution limits federal courts to the adjudication of actual, ongoing controversies between litigants. *See Deakins* v. *Monaghan*, 484 U.S. 193, 199 (1988). Accordingly, "the court is not empowered to decide moot questions or abstract propositions, or to declare . . . principles or rules of law which cannot affect the result as to the thing in issue in the case before it." *California* v. *San Pablo & Tulare R.R. Co.*, 149 U.S. 308, 314 (1893). Yet, this is exactly what SCI is asking this Court to do.

This matter falls squarely within the scope of this Court's longstanding rule that a case must be dismissed as moot "if an event occurs [pending review] that makes it impossible for the court to grant 'any effectual relief whatever' to a prevailing party." *Church of Scientology of Cal.* v. *United States*, 506 U.S. 9, 12 (1992) (quoting *Mills* v. *Green*, 159 U.S. 651, 653 (1895)). The Petition asks this Court to review this case and hold that SCI validly attached funds involved in six EFTs. Now that the attached funds have been released and a judgment entered dismissing SCI's claim against Jaldhi,

however, this Court is no longer empowered to grant SCI the relief it requests.

It is well established that a court cannot reattach a *res* once it is gone. *See Pride Shipping Corp.* v. *Tafu Lumber Co.*, 898 F.2d 1404, 1409 (9th Cir. 1990) ("[T]he attachment issue . . . is now moot, since neither we nor the district court can order reattachment of the [*res*]."). As Justice Frankfurter observed in *Swift & Co. Packers* v. *Compania Colombiana Del Caribe, S.A.*, an admiralty case, "[a]ppellate review of the order dissolving the attachment at a later date would be an empty rite after the vessel had been released and the restoration of the attachment only theoretically possible." 339 U.S. 684, 689 (1950).

The district court's entry of a judgment dismissing the case is an equally compelling ground for dismissing the Petition as moot. When an appeal is taken from an interlocutory order, and the district court then enters final judgment while the interlocutory appeal is pending, the interlocutory order merges into the final judgment and the appeal becomes moot. *See Grupo Mexicano de Desarrollo S.A.* v. *Alliance Bond Fund, Inc.*, 527 U.S. 308, 314 (1998). Accordingly, this Court has dismissed, for example, appeals from denials of temporary injunctions once final judgment has been entered. *See, e.g., Harper ex rel. Harper* v. *Poway Unified School Dist.*, 549 U.S. 1262 (2007).

II. The Petition Should Be Denied Because the Second Circuit Properly Concluded, as a Matter of Federal and New York Law, that EFTs Are Not Subject to Rule B Attachment.

A. The Opinion Correctly Found that There Was No Relevant Federal Law Determining an Admiralty Defendant's Interest in an EFT.

Rule B permits attachment of "the defendant's tangible or intangible property." FED. R. CIV. P. SUPP. R. B(1)(a). As the court below held, "[t]he validity of a Rule B attachment depends entirely on the determination that the *res* at issue is the property of the defendant at the moment the *res* is attached." Pet. App. 24a. The Petition does not dispute this plain reading of the text of Rule B or suggest that any contrary rule developed out of the ancient practice of maritime attachment.

1. Civil Forfeiture Law Does Not Address a Defendant's Interest in Property.

Looking for a precedent concerning the "susceptibility of funds involved in an EFT to attachment under Admiralty Rule B," *Winter Storm* turned to *Daccarett*, *supra*, a forfeiture case involving the drug trafficking and money laundering activities of a Colombian drug cartel. 310 F.3d at 276-77. The court below properly concluded that "*Winter Storm*'s reliance on *Daccarett* was misplaced" because "*Daccarett* did not decide that the originator or beneficiary of an EFT had a *property interest* in the EFT." Pet. App. 23a (emphasis in original). The Petition concedes this point, *see* Pet. 8 ("There was . . . no occasion for the

court [in *Daccarett*] to consider who owned the funds because it involved an *in rem* proceeding."). And the Petition does not cite to any federal law or pre-*Winter Storm* precedent that could have guided *Winter Storm* to the same conclusion.

The *Daccarett* court, as appropriate in a forfeiture case, identified the amount of the funds as "traceable" to an illicit activity and therefore subject to attachment under 21 U.S.C. § 881(a).[5] As the Second Circuit had previously recognized in *Aqua Stoli Shipping Ltd.* v. *Gardner Smith Pty Ltd.*, "[b]ecause *Daccarett* was a forfeiture case, its holding that EFTs are attachable assets does not answer the more salient question of *whose* assets they are while in transit." 460 F.3d 434, 446 n.6 (2d Cir. 2006).

As a remedy *quasi in rem*, the validity of a Rule B attachment depends entirely on the determination that the *res* at issue is property of the

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[5] 21 U.S.C. § 881(a) provides, in relevant part:

> The following shall be subject to *forfeiture to the United States* and *no property right shall exist in them*:
>
> * * * *
>
> (6) All moneys, negotiable instruments, securities, or other things of value furnished or intended to be furnished by any person in exchange for a controlled substance or listed chemical in violation of this subchapter, all proceeds *traceable* to such an exchange, and all *moneys*, negotiable instruments, and securities used or intended to *be used to facilitate* any violation of this subchapter.

(emphasis added).

judgment debtor at the moment it is attached. *See J. Lauritzen A/S* v. *Dashwood Shipping, Ltd.*, 65 F.3d 139, 141 (9th Cir. 1995). Forfeiture, in contrast, is a remedy *in rem*, based as it is on the "well-established theory that the 'thing is itself treated as the offender and made the defendant by name or description.'" Pet. App. 24a-25a (quoting *California* v. *Deep Sea Research, Inc.*, 523 U.S. 491, 501 (1998)). In the forfeiture context, "ownership of the *res* is irrelevant, as the court has personal jurisdiction regardless of who owns the *res* at issue." Pet. App. 25a; *see Daccarett*, 6 F.3d at 46 ("[E]ven when the initial seizure is found to be illegal, the seized property can still be forfeited" (citation omitted).). In contrast, under Rule B, the court below correctly concluded that it was not enough that the amount of a funds transfer constitute a seizable *res* – it must constitute the *defendant's* seizable *res*.

2. There Is No Other Federal Law on Point that the Second Circuit Overlooked.

The court below also was "unpersuaded that either the text of Rule B or our past maritime holdings relating to defendants' bank accounts compel us to conclude as a matter of federal law that an EFT is '*defendant's* . . . personal property.'" Pet. App. 25a (citation omitted and emphasis in original). The *Winter Storm* panel had observed that federal admiralty law regards a defendant's bank account as property subject to maritime attachment under Rule B, and reasoned by extension that EFTs should also be attachable property of the defendant. *See* 310 F.3d at 276. The Petition similarly argues that "an EFT's nature as a credit (necessarily held for

someone's account) is therefore comparable to the nature of a bank account, which does not contain the depositor's cash but merely represents the bank's promise to pay the depositor," Pet. 9.

The Second Circuit was right to dismiss the bank-account analogy out of hand. To explain why, it is first necessary to provide some additional background regarding Article 4A of the U.C.C. and the funds-transfer process.

In typical funds transfers, such as those at issue here, an originator sends a payment order to its bank to pay or cause another bank to pay the beneficiary. Because the originator's bank and beneficiary's bank often are not members of the same payments system, or do not hold accounts with one another, the originator's bank sends a payment order to an intermediary bank, and the intermediary bank then sends a payment order in the same amount to the beneficiary's bank. U.C.C. § 4A-104(1) and (2).

Under this process, an intermediary bank never holds property of the originator or beneficiary. *See Grain Traders,* 160 F.3d at 102-03.[6] Thus, if a funds transfer is not completed, the intermediary bank has no obligation to either the beneficiary or the originator, and its only duty is to return the amount of the funds transfer to its sender (always

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[6] The Second Circuit held in *Grain Traders* that Article 4A prevents an originator of a funds transfer from suing an intermediary bank. 160 F.3d at 102. *Grain Traders* has always remained good law in the Second Circuit, and its logic applies to suits by beneficiaries as well.

another bank). *See* U.C.C. § 4A-402(4). As described in the recent supplementary commentary of the Permanent Editorial Board for the U.C.C. to §§ 4A-502(d) and 4A-503, which provides a comprehensive explanation of the funds-transfer process:

> The intermediary bank has no contractual obligation to the originator or to the beneficiary, and neither the originator nor the beneficiary has any contractual obligation to or rights flowing from the intermediary bank. Thus, credits in an intermediary bank are credits in favor of the originator's bank, *and are not property of either the originator or the beneficiary.*[7]

As the Petition concedes, funds on deposit at a bank create a property right of an accountholder not in the funds themselves but in a bank's promise to pay that accountholder. In contrast, as shown above, debits and credits posted by an intermediary bank that has no business relationship with a defendant in a maritime action involve no promise, explicit or implicit, by the intermediary bank to pay the originator or beneficiary. And even if a bank's promise to pay can be attached under Rule B, a promise to perform by the intermediary banks in

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[7] Permanent Editorial Board for the U.C.C., PEB Commentary No. 16, Sections 4A-502(d) and 4A-503, July 1, 2009, at 2 (emphasis in original), *available at* http://extranet.ali.org/ directory/files/COMMENTARY-4A-502(d)%20and%204A-503-final.pdf.

this case, which was not made to the defendant but to an originator's bank or a beneficiary's bank, is not "defendant's . . . property" within the meaning of Rule B.

Finally, the Petition contends generally that the Opinion "undermine[s] the ancient maritime remedy and has effectively limited its reach," Pet. 17. The court below found this not to be the case, observing that there is no "historical rationale that justifies the extension of federal maritime common law" to support the practice that arose in the Second Circuit under *Winter Storm*:

> Streamlined Rule B practices . . . developed out of the concern that ships might set sail quickly, not because the courts intended to arm maritime plaintiffs with writs of attachment prior to the arrival of the ship in port. Under *Winter Storm,* however, maritime plaintiffs now seek writs of attachment pursuant to Rule B long before the defendant's property enters the relevant district, often based solely on the speculative hope or expectation that the defendant will engage in a dollar-denominated transaction that involves an EFT during the period the attachment order is in effect.

Pet. App. 26a; *see Cala Rosa Marine Co. Ltd.* v. *Sucres et Deneres Group*, 613 F. Supp. 2d 426, 431 (S.D.N.Y. 2009) ("there is no reason to believe that defendant's property was in the United States at the time this motion was filed or will be in the United States before the arbitration is settled"). Clearly,

maritime commerce existed on a viable basis before *Winter Storm* and it has continued to do so after its reversal.

Moreover, *Winter Storm* did not purport to disturb the long-standing rule in the Second Circuit, itself derived from state law, that a maritime attachment served when the garnishee holds no property of the defendant is absolutely void. *Reibor Int'l Ltd. v. Cargo Carriers (KACZ-CO.), Ltd.*, 759 F.2d 262, 268 (2d Cir. 1985). Under *Winter Storm*, in contrast to traditional admiralty practices, writs of attachment were repeatedly served on banks in New York, day after day, for weeks or sometimes months on end, often without ever resulting in the attachment of property related to any funds transfer.

B. The Second Circuit Properly Looked to State Law to Determine the Property Rights at Issue.

Absent federal law to guide its decision, the Second Circuit turned to state law to determine whether EFTs can be considered a "defendant's . . . property" for purposes of attachment under Rule B. *See* Pet. App. 26a-27a. The Petition argues that "such resort to State law to determine the scope of this ancient remedy is an improper derogation of the Constitutional protection of admiralty matters under the Admiralty Clause [and] the Supremacy Clause," Pet. 18. This argument grossly mischaracterizes this Court's precedent and the reality of how federal courts decide admiralty cases.

It is well established that "controversies governed by federal law do not inevitably require resort to uniform federal rules." *California ex rel.*

State Lands Comm'n v. *United States*, 457 U.S. 273, 283 (1982); *see Clearfield Trust Co.* v. *United States*, 318 U.S. 363, 367 (1942). "It may be determined as a matter of choice of law that, although federal law should govern a given question, state law should be borrowed and applied as the federal rule for deciding the substantive legal issues at hand." *State Lands Comm'n*, 457 U.S. at 283. This Court has followed this rule in numerous admiralty cases. *E.g.*, *Wilburn Boat Co.* v. *Fireman's Fund Ins. Co.*, 348 U.S. 310 (1955) (citing cases); *Madruga* v. *Superior Court of State of Calif. in and for San Diego County*, 346 U.S. 556 (1954); *The Hamilton*, 207 U.S. 398 (1907).

In *Wilburn Boat*, *supra*, this Court deferred to state law to determine the scope and validity of policy provisions in a maritime insurance policy. *See* 348 U.S. at 314-320 ("The whole judicial and legislative history of insurance regulation in the United States warns us against the judicial creation of admiralty rules to govern marine policy terms and warranties."). Here, as a matter of federal law, there are at least three reasons that support deferring to New York State law to determine whether either the originator or beneficiary of an EFT has rights to the amount of an EFT in transit.

First, property interests generally are a matter of state law. *See Delaware* v. *New York*, 507 U.S. 490, 501-502 (1993) ("'Property interests, of course, are not created by the Constitution,' but rather 'by existing rules or understandings that stem from an independent source such as state law.'" (quoting *Board of Regents of State Colleges* v. *Roth*, 408 U.S. 564, 577 (1972))); *In re Rodgers*, 333 F.3d 64, 66 (2d Cir. 2003). Federal courts rely

on state law to establish property rights in a variety of fields. *See Butner* v. *United States*, 440 U.S. 48 (1979) (bankruptcy); *In re Rodgers*, *supra* (tax); *Securities and Exchange Commission* v. *Credit Bancorp, Ltd.*, 279 F. Supp. 2d 247, 261 (S.D.N.Y. 2003) (receivership).

Second, as the Second Circuit had previously warned, the law of maritime attachment could potentially be disruptive to international banking practices, *see Reibor*, 759 F.2d at 268, and create uncertainty by placing intermediary banks in the middle of civil disputes. *Grain Traders*, 160 F.3d at 102; *see Det Bergenske Dampskibsselskab* v. *Sabre Shipping Corp.*, 341 F.2d 50, 52-53 (2d Cir. 1965) ("a decision here contrary to the general rule of the state might have disruptive consequences for the state banking system."). The destructive consequences of ignoring state law in this case are unquestionable. The Opinion below addresses the "substantial body of critical commentary" that *Winter Storm* produced and the decision's significant "unforeseen consequences" on the district courts and international banks operating in the Second Circuit. *See generally* Pet. App. 4a-8a. The Second Circuit ultimately concluded that *Winter Storm* had to be overruled, in part because "[u]ndermining the efficiency and certainty of fund transfers in New York could, if left uncorrected, discourage dollar-denominated transactions and damage New York's standing as an international financial center." *Id.* 7a.

Third, New York and every other state has adopted Article 4A of the U.C.C., as has the Board of Governors of the Federal Reserve System. *See* FEDERAL RESERVE SYSTEM REGULATION J, 12 C.F.R.

Pt. 210. One of the primary goals of Regulation J is uniformity in the law applicable to all funds transfers. *See id.* Under the now-discredited *Winter Storm* rule, funds transfers were treated differently based on whether the funds were wired through CHIPS or through the Federal Reserve's payments system (Fedwire) — exactly the situation that the Federal Reserve sought to avoid as a matter of federal policy. Also, to the extent that uniformity in the availability of maritime attachments is an important consideration in a court's decision to follow state law, the nationwide adoption of Article 4A supports the Second Circuit's decision here.

C. There Is No Dispute as to the Result of Applying State-Law Property Rights in this Case.

Relying on several provisions of and "authoritative comment[s]" to New York's codification of Article 4A of the U.C.C., the Opinion properly concluded that "EFTs are neither property of the originator nor the beneficiary while briefly in the possession of an intermediary bank. Because EFTs in the temporary possession of an intermediary bank are not property of either the originator or the beneficiary, they cannot be subject to attachment under Rule B." Pet. App. 28a.

In relevant part, the U.C.C. provides that "until the funds transfer is completed by acceptance by the beneficiary's bank of a payment order for the benefit of the beneficiary, the beneficiary has no property interest in the funds transfer which the beneficiary's creditor can reach." U.C.C. § 4A-502 cmt. 4. In addition, the U.C.C. plainly declares that

intermediary banks are immune from attachments seeking property of the originator or the beneficiary, specifically because an intermediary bank holds no property of the originator or beneficiary of a funds transfer. U.C.C. §§ 4A-502(4) & cmt. 4; 4A-502(2); 4A-503 & cmt.

Moreover, "[w]hile courts have attempted in wire transfer cases to employ, by analogy, the rules of the more traditional areas of law, such as contract law," New York State law defers entirely to Article 4A of the U.C.C. to define "the rights and obligations that arise from wire transfers." *Banque Worms*, 77 N.Y.2d at 369 (internal quotations and citation omitted). Thus, although rights under a contract may be attachable under some circumstances, Article 4A could not be more clear that no party has a contractual right against an intermediary bank in an EFT except (i) the bank that sent it a payment order, and then only if the EFT is not properly executed or completed for a reason not excused under law, U.C.C. § 4A-402(4), or (ii) the bank receiving a payment order if the intermediary bank executes its sender's order by sending a corresponding payment order to the beneficiary's bank or another intermediary bank, in which case it must pay the amount of the order to the receiving bank, U.C.C. § 4A-402(3). The drafters of Article 4A, and the legislatures that enacted it, specifically wrote the statute and added comments to clarify that state law permits no other result. Accordingly, unless there is superseding federal law, Article 4A must be honored.

Since 2000, issues regarding pre-emption have been subject to analysis on three levels: express pre-emption, field pre-emption and pre-

emption through conflict with a federal statute. *Crosby* v. *National Foreign Trade Council*, 530 U.S. 363, 372-73 (2000). The Petition asserts that "the relevant sections of [Article 4A of the U.C.C.] are in direct conflict with Rule B," but fails to mention *Crosby* or engage in any pre-emption analysis. That is not surprising because such an analysis would have been unavailing. There is obviously neither express pre-emption nor field pre-emption, and a direct conflict exists only if Rule B is expanded, as *Winter Storm* attempted to do, to create property rights. Rule B, however, is only a procedural tool, and it does not create property rights. *See Sonito Shipping Co. Ltd.* v. *Sun United Maritime Ltd.*, 478 F. Supp. 2d 532, 537 (S.D.N.Y. 2007). *Winter Storm* created such a right so that a funds-transfer payment order could be attached, a result that ignored *Crosby* and the limitations imposed by the Rules Enabling Act, 28 U.S.C. § 2072(b).

III. There Is No Reason for this Court to Review the Opinion.

Setting aside that the Petition is moot and that the Second Circuit correctly decided the issues before it, there is no strong policy reason for the Court to review this case. The Opinion noted that its decision to overrule *Winter Storm* was not taken lightly:

> Our reasons for reversing a relatively recent case are twofold. First, and most importantly, we conclude that the holding in *Winter Storm* erroneously relied on *Daccarett* to conclude that EFTs are attachable property. Second, as noted above, the effects of *Winter*

> *Storm* on the federal courts and international banks in New York are too significant to let this error go uncorrected simply to avoid overturning a recent precedent.

Pet. App. 19a (citations omitted).[8] This is not a case that warrants interfering with the Second Circuit's judgment, for several additional reasons.

First, the Opinion is the product of the Second Circuit's own judicial housekeeping. It recognized that a recent ruling was in error and created enormous practical problems, and remedied the situation. Both parties' counsel were active participants in the burgeoning maritime attachment industry that *Winter Storm* had created, and neither party asked the Second Circuit to overrule *Winter Storm*. The errors and consequences of *Winter Storm* were nevertheless intolerable enough for the court to address "the question of whether the rule of *Winter Storm* should be reconsidered and, upon reconsideration, overruled." Pet. App. 3a.

Second, as the Petition concedes, "[a]s a practical matter, the attachment of EFTs as 'intangible property' under Rule B is a uniquely Second Circuit issue and remedy. There is not now and likely will never be a conflict between the Circuit courts as to the attachability of EFTs under Rule B for that reason," Pet. 18. The Clearing

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[8] Based on filings in the Southern District of New York, from October 1, 2008 to January 31, 2009, maritime attachment cases constituted 33% of all lawsuits filed in that district and sought to attach $1.35 billion. Pet. App. 6a.

House agrees. The rule established by the court below, just like the consequences that followed the erroneous ruling in *Winter Storm*, applies uniquely to the Second Circuit and the Southern District of New York in particular, because that is where the banks and clearing systems that are integral to the international payments system are located.

Third, besides New York banks (which are not complaining), and perhaps the members of the maritime bar in New York, the Opinion hardly affects U.S.-based interests – except to benefit the thousands of businesses and organizations that rely on a smoothly functioning payments system. As the court below noted, the requirement under Rule B that a defendant cannot be "found within the district" limits the practical effect of this case. *See* Pet. App. 8a-9a. Almost all the actions that were affected by *Winter Storm* and will be affected by the Opinion, involve, or would likely have involved, foreign parties asserting claims under foreign law against other foreign parties with few or no U.S. contacts. *See, e.g.*, *Cala Rosa*, 613 F. Supp. 2d at 431 (noting "the relative lack of interest the United States forum has in this dispute," and thus "little reason to impose enormous strains on the New York banking system and to create disparities between New York and federal law").

Finally, although the Petition suggests that the Opinion will undermine the "smooth functioning of maritime commerce," Pet. 24, it does not explain how or to what extent. There is a clear difference between the maritime industry and the maritime attachment industry that was fueled by *Winter Storm*. The *Winter Storm* rule, as time has told, was an aberration and imposed significant strains

on the federal courts and international banks and their customers in the Second Circuit. The Opinion below restored the smooth functioning of international payments and thereby benefitted maritime commerce. Moreover, as discussed above, applying Article 4A of the U.C.C. to determine property rights in an EFT is not destructive of uniformity.

In sum, there are no compelling interests that warrant any further review of the Second Circuit's conclusion, "with the consent of all of the judges of the Court in active service, that *Winter Storm* was erroneously decided and should no longer be binding precedent in our Circuit." Pet. App. 4a.

CONCLUSION

For the reasons discussed above, the Court should deny the Petition.

Respectfully submitted,

BRUCE E. CLARK*
Sullivan & Cromwell LLP
125 Broad Street
New York, New York
10004-2498
(212) 558-4000

H. RODGIN COHEN
MICHAEL M. WISEMAN
LAURENT S. WIESEL
Sullivan & Cromwell LLP
Of Counsel

* *Counsel of Record for The Clearing House Association L.L.C.*

February 17, 2010

UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF NEW YORK

THE SHIPPING CORPORATION OF INDIA LTD.	:	
Plaintiffs,	:	08 Civ. 4328 (JSR)
v.	:	ORDER AND JUDGMENT
JALDHI OVERSEAS PTE. LTD.	:	
Defendants.	:	

JED S. RAKOFF, U.S.D.J.

For the reasons stated in The Shipping Corporation of India Ltd. v. Jaldhi Overseas Pte Ltd., Dkt. No. 08-3477 (2d Cir., 10/16/09), it is patent that the remaining portion of the attachment previously issued in this case must be vacated and all remaining motions dismissed as moot. Accordingly, the Court hereby directs the entry of final judgment dismissing the case. The Clerk of the Court is directed to close all open docket entries.

SO ORDERED.

/s/
JED S. RAKOFF, U.S.D.J.

Dated: New York, New York
October 30, 2009

UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF NEW YORK

THE SHIPPING CORPORATION OF INDIA LTD. Plaintiffs, v. JALDHI OVERSEAS PTE. LTD. Defendants.	08 Civ. 4328 (JSR) **ORDER DIRECTING CLERK'S OFFICE TO RELEASE FUNDS**

WHEREAS, on May 14, 2008, Plaintiff The Shipping Corporation of India Ltd. filed an Amended Verified Complaint for damages amounting to $4,689,247.00 inclusive of interest, costs and reasonable attorneys' fees and seeking an order for the issuance of process of maritime attachment and garnishment ("PMAG") pursuant to Rule B.

AND WHEREAS, the PMAG was served on various garnishee banks resulting in the known attachment of funds of Defendant, Jaldhi Overseas Pte. Ltd. ("Jaldhi") in the amount of $4,689,247.00.

AND WHEREAS, on October 10, 2008, this Court ordered Bank of New York Mellon to pay attached funds into the Registry of the Court.

AND WHEREAS, on or about October 10, 2008, Bank of New York Mellon deposited

$3,632,090.25 into the Court's Registry of which Jaldhi was the beneficiary.

AND WHEREAS, on October 30, 2009, this Court issued its Order and Judgment vacating the remaining portion of the attachment and entered its final judgment dismissing the case.

IT IS HEREBY ORDERED, that the Clerk's office is to release $3,632,090.25 plus any accrued interest held in the Court's Registry and disburse the funds to "**Law Offices of Rahul Wanchoo – Attorney Trust Account**", 139 Harristown Road, Suite 201, Glen Rock, NJ 07452.

Dated: November 6, 2009
New York, NY

/s/
Hon. Jed S. Rakoff
United States
District Judge